# UNCOVERING THE ROLE OF MORAL HAZARD IN HEALTH INSURANCE<sup>\*</sup>

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#### **Abstract**

I investigate whether a decrease in a prescription drug's out-of-pocket cost increases risky behaviors due to ex-ante moral hazard. In a difference-in-difference setting, I leverage the staggered implementation of U.S. state-level policies lowering insulin out-of-pocket costs. For individuals with diabetes, insulin dosage must increase as carbohydrate intake increases. Using household-level scanner data, I find that the out-of-pocket cost reduction results in a temporary 4.8% increase in carbohydrate purchases. The results show that the increase in carbohydrates is driven both by fibers  $(4.1\%)$  and sugar  $(9.3\%)$ , with only the latter causing blood sugar spikes. Although I find a temporary increase in other dietary components—such as fats and overall caloric intake—, a diet score analysis reveals no changes in diet healthiness. Hence, ex-ante moral hazard appears to be present but has a limited role. In addition, I find evidence of improved disease monitoring and better medication adherence.

*Keywords:* moral hazard, risky behaviors, health insurance, dietary choice, diabetes. *JEL:* D12, H31, I12, I18.

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### <span id="page-1-1"></span>**1 Introduction**

Healthcare spending in the U.S. has been rising over the past decades, averaging 17.5% of GDP between 2016 and 2019 [\(CMS,](#page-32-0) [2023\)](#page-32-0), with similar trends in other OECD countries [\(OECD,](#page-35-0) [2019\)](#page-35-0). As expenditures are expected to rise further due to aging populations and governments are facing declining healthcare budgets, it is essential to identify cost-effective policies to ensure the financial sustainability of healthcare systems. Policies that aim to reduce out-of-pocket costs for patients, such as the U.S. Inflation Reduction Act, are of particular relevance given their broader implications for both healthcare systems and patient behavior. Although such measures can improve patients' healthcare utilization [\(Brot-Goldberg et al.,](#page-31-0) [2017\)](#page-31-0), they may also encourage risky behaviors by increasing ex-ante moral hazard [\(Ehrlich and Becker,](#page-33-0) [1972\)](#page-33-0).

In this paper, I evaluate the effects of reducing out-of-pocket costs on households' healthcare use and risky behaviors. Even though I investigate both effects, I focus primarily on risky behaviors to understand whether there is evidence of ex-ante moral hazard. Ex-ante moral hazard refers to the idea that insurance, by lowering the out-of-pocket price of care, might lead individuals to reduce efforts in maintaining a healthy lifestyle [\(Ehrlich and Becker,](#page-33-0) [1972\)](#page-33-0).<sup>[1](#page-1-0)</sup> Understanding whether ex-ante moral hazard affects patient behavior is crucial, as it might lead to preventable health issues, higher healthcare spending, and an unequal burden on healthcare resources if certain groups misutilize care due to low perceived personal costs. Moreover, causal evidence on the effect of changes in out-of-pocket costs on ex-ante moral hazard is lacking, while the effect on healthcare use has been extensively studied [\(Einav and Finkelstein,](#page-33-1) [2018\)](#page-33-1).

To provide causal evidence, I exploit a natural experiment provided by the staggered implementation of U.S. state-level policies. Between 2020 and 2022, 23 states enacted policies *reducing* the out-of-pocket costs for insulin for insured individuals. The policies set a monthly out-ofpocket costs cap, ranging from \$25 to \$100, with any excess covered by insurance. In a staggered difference-in-difference approach à la [Callaway and Sant'Anna](#page-31-1)  $(2021)$ , I compare the grocery purchasing behavior of households with diabetes and private health insurance in states with the cap to those in states without the cap. I find that reducing insulin out-of-pocket costs for insured patients increases risky behaviors as households worsen their dietary choices. I document that ex-ante moral hazard is present, but is small, as the effects are temporary and households follow some of the doctors' recommendations. The results also indicate that reducing out-of-pocket costs leads to a sustained increase in the sales of devices essential for daily diabetes management.

These results provide important evidence for understanding the role of ex-ante moral hazard in health insurance in three main ways. First, I provide results on nutritional content rather than on product categories. Not only do the nutritional content outcomes rely less on the researcher's definition of risky behaviors, but they also offer precise insights into diabetes management. Second, I focus on individuals who are already sick and thus may behave differently from healthy individuals. Their more frequent need for care makes them particularly relevant to the financial sustainability

<span id="page-1-0"></span><sup>&</sup>lt;sup>1</sup>In the literature, ex-ante moral hazard also refers to preventive measures, such as doctor check-ups. In this paper, I focus mainly on lifestyle-related behaviors. Note that ex-post moral hazard refers to the notion that insurance coverage may lead to increased healthcare use [\(Pauly,](#page-36-0) [1968\)](#page-36-0).

of the healthcare system. Finally, while the existing literature investigates the effect of expanding insurance coverage (i.e., the extensive margin) on risky behaviors, I consider a change in the outof-pocket costs (i.e., the intensive margin). Empirical evidence on the intensive margin is limited due to the challenges of finding a plausibly exogenous identification strategy and observing both risky behaviors and insurance plan information simultaneously.[2](#page-2-0) In this paper, I overcome both of these empirical challenges by exploiting recent policies reducing the out-of-pocket costs for insulin and setting up a dataset with the necessary information.

I set up a dataset with information from multiple data sources. I employ representative panel data on grocery purchases for over 83,000 unique households, the 2019–2022 NielsenIQ Consumer Panel provided by the Kilts Center. To identify households potentially affected by the policy, I match the Consumer Panel with the NielsenIQ Annual Ailments, Health, and Wellness Survey, which provides information on diabetes and insurance status. Finally, I complement the dataset with extensive information on the nutritional content of the products purchased.

In line with the scope of the policy, I focus on individuals with diagnosed diabetes. This group provides a relevant laboratory for answering my research questions for two main reasons. First, diabetes is a widespread, chronic disease which affects 11.3% of the U.S. population and, due to demographic shifts, diabetes incidence is expected to rise further [\(Ong et al.,](#page-35-1) [2023\)](#page-35-1). Diabetes accounts for \$1 out of every \$4 spent on healthcare in the U.S. [\(ADA,](#page-30-0) [2023;](#page-30-0) [Hirsch,](#page-34-0) [2016\)](#page-34-0) and is the seventh leading cause of death largely due to its association with various medical conditions [\(ADA,](#page-30-1) [2018\)](#page-30-1). Second, for individuals with diabetes, prescription drugs and risky behaviors are tightly linked. Indeed, the disease is characterized by sustained high blood sugar levels due to the lack of insulin production. Carbohydrate—especially sugar—tracking is essential to diabetes management in order to control blood sugar levels and determine the amount of insulin to be injected, which increases with higher carbohydrate intake [\(CDC,](#page-32-1) [2023\)](#page-32-1).

The reduction in insulin out-of-pocket costs leads to a 4.8% increase in carbohydrate purchases over the first post-treatment quarter. While this might be considered risky behavior, an alternative explanation is that households may have been consuming too few carbohydrates in the pre-period if they lacked access to an optimal amount of insulin. To exclude this alternative explanation, I further examine whether households engage more in risky behaviors, which might be likely to cause adverse health effects. I find evidence for this, as there is a short-term increase in sugar purchases (9.3%), which could lead to blood sugar spikes, as well as in fat, cholesterol, and calorie purchases, potentially exacerbating or leading to comorbidities. However, I also find evidence that households adhere to some of the doctors' recommendations. I find a 4.1% increase in fiber purchases—a recommended type of carbohydrate due to its lack of impact on blood sugar [\(Ley](#page-35-2) [et al.,](#page-35-2) [2014\)](#page-35-2)—and no increase in saturated fats or sodium purchases—which are correlated with cardiovascular risks [\(Schwab et al.,](#page-36-1) [2021\)](#page-36-1). Given the mixed and temporary results, ex-ante moral hazard, although present, appears small.

The results on the overall diet healthiness confirm that ex-ante moral hazard is small. To evaluate the overall diet healthiness, I construct a diet score in which food categories are scored

<span id="page-2-0"></span> $\sqrt[2]{\text{Brook et al.} (1983)}$  and [Newhouse](#page-35-3)  $(1993)$  are notable exceptions.

based on doctors' classification as good, neutral, or bad sources of calories for diabetic patients [\(Hut and Oster,](#page-34-1) [2022;](#page-34-1) [Oster,](#page-35-4) [2015\)](#page-35-4). For each household, the food category scores are weighted by each product's spending share.<sup>[3](#page-3-0)</sup> The lack of changes in the diet score suggests that households continue to exert a similar effort to maintain their health.

I can exclude an alternative explanation for the observed increase in risky behaviors, namely that an income effect is at play rather than ex-ante moral hazard. I find no evidence of an income effect, as households do not increase their grocery expenditures. This finding holds regardless of the size of the cap and households' income levels.

Additional results show that the policy leads to an improvement in healthcare utilization. I find that the reduction in insulin out-of-pocket costs leads to a sustained increase in medication adherence and testing.<sup>[4](#page-3-1)</sup> In particular, the out-of-pocket cost reduction leads to a sustained increase in insulin syringe sales. Given that insulin and syringes are complementary goods, the increase suggests that the policy has bite and that the cap affects insulin consumption behaviors. I also observe an increase in the sales of glucose strips, which are used to monitor blood sugar levels. These effects are evident starting four months in the post-period and are sustained up to 12 months. The effect is stronger in states with a low cap, given that the possible savings for the households are larger and more individuals are likely to be affected.<sup>[5](#page-3-2)</sup> Furthermore, I show that the effects are driven by the policy itself rather than by a decrease in diabetes device prices.

Finally, I find some evidence that the policy leads to a reduction in adverse health effects. In particular, I show that the sales of ketone testing strips decrease after the policy implementation. Ketone strips are used to check for high levels of ketones, which can occur during illness or prolonged periods of elevated blood sugar. High levels of ketones also indicate an increased risk of acute complications of diabetes. Therefore, the decrease in sales results suggests improved longterm health outcomes. The presented results are robust to different specifications, e.g., different methodological approaches and sample selection.

These results have important policy implications. First of all, these findings might inform decisions in states planning to introduce or lower the cap. Overall, the findings show that the policy has a positive, sustained effect on medication adherence and testing, with only a moderate and temporary impact on dietary outcomes. These findings might also extend to other diseases requiring a combination of diet and medication for effective management, such as high cholesterol, which is typically managed with statins alongside lifestyle adjustments. Moreover, these results might also be relevant for setting out the out-of-pocket costs for new drugs, such as semaglutides (e.g., Wegovy and Ozempic). Heterogeneity analyses suggest that the policy might lead to worse behaviors for specific groups, such as households that engage in less physical activity and those with no comorbidities. For semaglutides, similar groups may exhibit adverse dietary responses.

This paper contributes to five strands of literature. First, this paper relates to studies examining

<span id="page-3-1"></span><span id="page-3-0"></span><sup>&</sup>lt;sup>3</sup>The results are similar when using the share of calories and serving size instead of the spending share.

<sup>4</sup>To analyze this, due to Consumer Panel data limitations, I employ diabetes device sales data for over 30,000 stores from the NielsenIQ Retail Scanner Data.

<span id="page-3-2"></span><sup>&</sup>lt;sup>5</sup>I define "high cap" states as those with caps above the median (\$40–\$100 per month) and "low cap" states as those below the median (\$25–\$35 per month).

whether insurance coverage increases risky behaviors due to ex-ante moral hazard. Existing papers investigate the effect of insurance coverage (i.e., the extensive margin) on risky behaviors, such as alcohol and snack food consumption, and find mixed evidence.<sup>[6](#page-4-0)</sup> [Dave and Kaestner](#page-32-2) [\(2009\)](#page-32-2) find that Medicare coverage increases the likelihood of daily alcohol consumption for men, while [Chen et al.](#page-32-3) [\(2023\)](#page-32-3) find evidence against ex-ante moral hazard. Among others, [Simon et al.](#page-37-0) [\(2017\)](#page-37-0) and [Cotti et al.](#page-32-4) [\(2019\)](#page-32-4) study the effect of the Affordable Care Act and find no increase in ex-ante moral hazard. My contribution is threefold. First, I study the effect of a reduction in out-of-pocket cost (i.e., the intensive margin) on ex-ante moral hazard.<sup>[7](#page-4-1)</sup> Second, to the best of my knowledge, this paper is the first to use nutritional content in the moral-hazard literature. Third, while the existing ex-ante moral hazard literature studies risky behaviors for the overall population, I provide evidence on risky behaviors for individuals with a disease. The behaviors considered are relevant for disease management.

Second, the recent medical literature has examined the effects of out-of-pocket caps on insulin use and patient savings, with mixed results regarding insulin usage. [Giannouchos et al.](#page-33-2) [\(2024\)](#page-33-2) and [Ukert et al.](#page-37-1) [\(2024\)](#page-37-1) find that lower caps lead to an increase in insulin usage. Conversely, [Garabedian et al.](#page-33-3) [\(2024\)](#page-33-3) and [Anderson et al.](#page-31-3) [\(2024\)](#page-31-3) find no significant change in usage. The difference may stem from [Giannouchos et al.](#page-33-2) [\(2024\)](#page-33-2)'s ability to observe whether individuals are spending above the cap, as they show that they are the primary drivers of the results. However, all papers (except for [Anderson et al.](#page-31-3) [\(2024\)](#page-31-3)) show reductions in out-of-pocket costs. Other recent studies investigate the effect of out-of-pocket costs outside of the U.S. [Americo and Rocha](#page-31-4) [\(2020\)](#page-31-4) find a reduction in hospitalization rates due to subsidized prescription drugs for diabetes in Brazil. [McNamara and Serna](#page-35-5) [\(2022\)](#page-35-5) find that expanded coverage in Colombia leads to increased insulin consumption, and a reduction in outpatient care and hospitalization rates for diabetes. Finally, [Barkley](#page-31-5) [\(2023\)](#page-31-5) documents a decrease in insulin prices for public insurers, a consequent increase in insulin utilization, and an improvement in health outcomes. I also add to the broader literature on out-of-pocket costs, which generally examines their impact in two areas: (i) health outcomes and (ii) healthcare utilization.<sup>[8](#page-4-2)</sup> In the first area, the evidence is quite clear that lower out-ofpocket costs improve individuals' health. Most scholars find that a decrease (increase) in out-ofpocket costs leads to positive (negative) health effects [\(Huh and Reif,](#page-34-2) [2017;](#page-34-2) [Dunn and Shapiro,](#page-32-5) [2019;](#page-32-5) [Chandra et al.,](#page-32-6) [2021;](#page-32-6) [McNamara and Serna,](#page-35-5) [2022;](#page-35-5) [Barkley,](#page-31-5) [2023\)](#page-31-5). Others find negligible [\(Chandra et al.,](#page-32-7) [2014\)](#page-32-7) or mixed (i.e., zero and positive) effects [\(Americo and Rocha,](#page-31-4) [2020\)](#page-31-4). In the second area, [Ziebarth](#page-37-2) [\(2010\)](#page-37-2) and [Shigeoka](#page-37-3) [\(2014\)](#page-37-3) are papers most closely related to mine, as they study changes in out-of-pocket cost.<sup>[9](#page-4-3)</sup> My contribution to this literature is threefold. First, I

<span id="page-4-0"></span><sup>&</sup>lt;sup>6</sup>The literature on ex-ante moral hazard also focuses on preventive care, e.g., [Barros et al.](#page-31-6) [\(2008\)](#page-31-6), [Spenkuch](#page-37-4) [\(2012\)](#page-37-4), and [Simon et al.](#page-37-0) [\(2017\)](#page-37-0).

<span id="page-4-2"></span><span id="page-4-1"></span> $7$ On the intensive margin the evidence is limited. [Brook et al.](#page-31-2) [\(1983\)](#page-31-2) and [Newhouse](#page-35-3) [\(1993\)](#page-35-3) are notable exceptions. <sup>8</sup>Following a decrease (increase) in out-of-pocket costs, the existing evidence mostly suggests that use of prescription drugs [\(Gaynor et al.,](#page-33-4) [2007;](#page-33-4) [Fiorio and Siciliani,](#page-33-5) [2010;](#page-33-5) [Puig-Junoy et al.,](#page-36-2) [2016;](#page-36-2) [McNamara and Serna,](#page-35-5) [2022;](#page-35-5) [Barkley,](#page-31-5) [2023\)](#page-31-5) and healthcare [\(Chandra et al.,](#page-32-8) [2010,](#page-32-8) [2014;](#page-32-7) [McNamara and Serna,](#page-35-5) [2022\)](#page-35-5) increases (decreases). Some papers find no changes in prescription drug (Martínez-Jiménez et al., [2021\)](#page-35-6) and healthcare consumption [\(Puig-Junoy](#page-36-2) [et al.,](#page-36-2) [2016;](#page-36-2) [Park et al.,](#page-36-3) [2019\)](#page-36-3).

<span id="page-4-3"></span><sup>9</sup>[Ziebarth](#page-37-2) [\(2010\)](#page-37-2) finds that an increase in out-of-pocket cost decreases the demand for health services. [Shigeoka](#page-37-3) [\(2014\)](#page-37-3) shows that patients' care utilization is sensitive to cost-sharing reductions.

provide evidence of diabetes-related purchases that do not require a prescription. Second, I provide additional evidence on the policy's impact on health outcomes, complementing [Giannouchos et al.](#page-33-2) [\(2024\)](#page-33-2)'s findings of a reduction in diabetes-related medical claims. Third, using an novel dataset, I provide evidence of the policy on dietary outcomes, which are essential for disease management.

A third relevant strand of research focuses on the factors influencing dietary choices. [Dubois](#page-32-9) [et al.](#page-32-9) [\(2014\)](#page-32-9) find that prices and product characteristics do not entirely explain cross-country food purchase differences; different preferences are important.<sup>[10](#page-5-0)</sup> The literature also shows that diet is persistent (e.g., [Hut](#page-34-3) [\(2020\)](#page-34-3)). With this work, I contribute by showing that the out-of-pocket costs for prescriptions drugs can impact diet. This is relevant for further understanding how diet is determined for individuals with diet-related diseases.

Fourth, I build on papers studying the link between food purchasing behavior and health. Gračner [\(2021\)](#page-33-6) shows that decreased prices of foods high in sugar affect obesity and diet-related ailments. [Bao et al.](#page-31-7) [\(2020\)](#page-31-7) report that individuals with obesity are more likely to increase their food purchases when products are on promotion. My paper is most closely related to [Oster](#page-36-4) [\(2018\)](#page-36-4), showing that, upon a diabetes diagnosis, households follow doctors' recommendations to reduce calorie intake and that the change is concentrated on unhealthy foods. [Hut and Oster](#page-34-1) [\(2022\)](#page-34-1) investigate the effect of hypertension and obesity diagnoses and find that households make minor dietary adjustments concentrated in one food category. With this paper, I study a setting related to obesity and I provide evidence of households' purchase behavior when the prescription drug out-of-pocket cost level decreases.

Finally, I contribute to the literature investigating how government-led interventions can prevent obesity and steer individuals away from unhealthy foods toward healthier options. Sin taxes i.e., taxes imposed on goods considered harmful, such as sugary drinks—are imposed to contain sugar consumption. [Dubois et al.](#page-32-10) [\(2020\)](#page-32-10) find that sugar taxes are well-targeted to younger individuals, though less to those with a high-sugar diet. Other shcolars find mixed results: while soda taxes decrease the frequency of soda consumption, individuals also travel to areas without the tax to purchase soda [\(Cawley et al.,](#page-32-11) [2019\)](#page-32-11) or partially substitute the decrease in soda with an increase in sugary food purchases [\(Lozano-Rojas and Carlin,](#page-35-7) [2022\)](#page-35-7).<sup>[11](#page-5-1)</sup> I contribute to this literature by showing that government policies can have unintended consequences on unhealthy food consumption for households already affected by diabetes and, possibly, obesity.<sup>[12](#page-5-2)</sup>

This paper is organized as follows. Section [2](#page-6-0) reports background information on diabetes and the insulin out-of-pocket cost policy. Section [3](#page-9-0) describes the data. Section [4](#page-14-0) illustrates the empirical strategy and Section [5](#page-18-0) presents and discusses the results. Section [6](#page-30-2) concludes.

<span id="page-5-0"></span><sup>&</sup>lt;sup>10</sup>The role of information is also important, as many individuals may lack accurate information about diet or have no information at all [\(Belot et al.,](#page-31-8) [2020;](#page-31-8) [Vitt et al.,](#page-37-5) [2021\)](#page-37-5).

<span id="page-5-1"></span><sup>&</sup>lt;sup>11</sup>Other papers study the effectiveness of food labeling, which provides consumers with information about a product's nutritional content. [Barahona et al.](#page-31-9) [\(2023\)](#page-31-9) find that individuals decrease sugar and calorie consumption. Papers focusing on government vouchers for healthy products also show mixed results. While [Griffith et al.](#page-33-7) [\(2018\)](#page-33-7) find vouchers to be effective, [Hinnosaar](#page-34-4) [\(2023\)](#page-34-4) finds that this effect is short-lived, disappearing two years after the program's end.

<span id="page-5-2"></span> $12$ <sup>12</sup>Almost 80% of type II diabetic patients are overweight or obese [\(Iglay et al.,](#page-34-5) [2016\)](#page-34-5).

# <span id="page-6-0"></span>**2 Background**

In this section, I provide additional details about diabetes and its management, and on the policy I exploit in this paper.

### <span id="page-6-5"></span>**2.1 Diabetes: Definition and Management**

In healthy individuals, the pancreas produces insulin, which is needed to regulate blood glucose levels. When this process is impaired, the blood glucose levels chronically rise, leading to a di-abetes.<sup>[13](#page-6-1)</sup> There are two main types of diabetes: type I and type II.<sup>[14](#page-6-2)</sup> In type I diabetes, the pancreas produces either too little insulin or none at all [\(Khin et al.,](#page-34-6) [2023\)](#page-34-6). In type II diabetes, the body does not process insulin correctly and does not remove sugar from the bloodstream. Type I is genetic, usually appearing during childhood, and affects only a small percentage (around 5%) of individuals with diabetes. The vast majority (95%) has type II diabetes, for which advanced age and obesity are strong predictors. Almost 80% of type II diabetic patients are overweight or obese [\(Iglay et al.,](#page-34-5) [2016\)](#page-34-5). Thus, weight management plays a crucial role in managing type II diabetes and its related comorbidities. While weight gain can make diabetes harder to control, a 10% weight loss can improve diabetes management and lower blood pressure [\(Look AHEAD](#page-35-8) [Research Group,](#page-35-8) [2007\)](#page-35-8). To manage weight, lifestyle changes—such as exercise, a balanced diet, and calorie restriction—are often prescribed.

If blood sugar levels are not well-controlled, type II diabetes can require insulin for its manage-ment.<sup>[15](#page-6-3)</sup> Overall, 23% of patients with diabetes use insulin [\(ADA,](#page-30-3) [2022\)](#page-30-3). To avoid abnormalities in blood sugar, insulin dosing must accompanied by regular blood sugar monitoring and carbohydrate counting. Carbohydrate counting is needed since insulin dosage is based on carbohydrate intake.<sup>[16](#page-6-4)</sup> The *type* of the carbohydrate is also crucial for managing blood sugar levels and the disease [\(Ley](#page-35-2) [et al.,](#page-35-2) [2014\)](#page-35-2). Fiber-rich carbohydrates lead to a slow impact on glucose levels. At the same time, foods high in sugars can quickly elevate blood sugar levels. Frequent blood sugar spikes should be avoided can lead to both short-term and long-term complications in individuals with diabetes, such as the development of comorbidities.

Beside avoiding sugars and including fibers, a balanced diet should incorporate lean proteins, and healthy fats while limiting unhealthy fats, sugars, and sodium. Such a diet can lower the risks of diabetes-related complications. Adequate healthy fat and protein intake is recommended, as

<span id="page-6-1"></span><sup>&</sup>lt;sup>13</sup>Blood glucose levels are tested to diagnose diabetes. The A1C test measures the blood glucose level over the past three months: a value less than 5.7% is considered normal, 5.7% to 6.4% leads to a prediabetes diagnosis and 6.5% to a diabetes diagnosis [\(ADA,](#page-30-4) [2024\)](#page-30-4).

<span id="page-6-2"></span><sup>&</sup>lt;sup>14</sup>There are some other types of diabetes, such as gestational diabetes, which usually has its onset during pregnancy. However, I exclude them from the discussion here since I do not observe them in the data, but also because they do not make up a significant portion of patients with diabetes.

<span id="page-6-3"></span><sup>&</sup>lt;sup>15</sup>While type II diabetes can be improved or cured with lifestyle changes, type I diabetes cannot be cured. Note that for type II diabetes, there are also oral medications. All type I diabetic patients must use insulin.

<span id="page-6-4"></span><sup>&</sup>lt;sup>16</sup>The exact dosage is individual-specific, as individuals have different insulin-to-carb ratios. Assume that an individual plans to eat 45 grams of carbohydrates for their meal. If their insulin-to-carb ratio is 1:15, then the insulin amount needed is three units. For the final injection, the individual must also account for the current and target blood sugar to be reached.

a reduction in protein for weight loss could result in lean muscle loss, which is not desired [\(Ley](#page-35-2) [et al.,](#page-35-2) [2014\)](#page-35-2). Conversely, the consumption of saturated fats and cholesterol can increase the risk of cardiovascular diseases and hyperlipidemia [\(Imamura et al.,](#page-34-7) [2016;](#page-34-7) [Fernandez and Andersen,](#page-33-8) [2014\)](#page-33-8). Additionally, high sodium intake is linked to hypertension [\(Grillo et al.,](#page-33-9) [2019\)](#page-33-9). In Section [5,](#page-18-0) to better understand whether there is ex-ante moral hazard, I investigate the effect of the policy on nutrients that are correlated to these comorbidities.

Comorbidities, such as hypertension, hyperlipidemia, and cardiovascular diseases, are common for individuals with diabetes. In the U.S., nearly one-third of individuals with type I diabetes has hypertension. The prevalence is even higher among those with type II, with four out of five individuals being affected [\(Landsberg and Molitch,](#page-34-8) [2004\)](#page-34-8). Hyperlipidemia—i.e., abnormally high levels of fats in the blood—affects 77% of diabetic patients [\(Iglay et al.,](#page-34-5) [2016\)](#page-34-5). Hypertension and hyperlipidemia are also risk factors for cardiovascular diseases, such as heart failure [\(Fuchs](#page-33-10) [and Whelton,](#page-33-10) [2020\)](#page-33-10). Heart failures can be deadly: a fifth of patients with diabetes die from stroke-related complications [\(Phipps et al.,](#page-36-5) [2012\)](#page-36-5).

### **2.2 The Policy: The Cap on Insulin Out-of-Pocket Costs**

Starting in 2020, several states in the U.S. passed laws to reduce insulin out-of-pocket costs for individuals with private insurance.<sup>[17](#page-7-0)</sup> Colorado was the first U.S. state to pass such legislation, which became effective in January 2020 and imposed a \$100 cap. Between September 2020 and January 2022, 22 other states adopted similar legislation, establishing caps ranging from \$25 to  $$100<sup>18</sup>$  $$100<sup>18</sup>$  $$100<sup>18</sup>$  The policy ensures that privately insured individuals pay no more than  $$25-100$  (depending on the state) for a 30-day supply of insulin, with any excess covered by the insurance.

In 2019, the average monthly out-of-pocket spending on insulin was \$82, according to a report by the [Health Care Cost Institute](#page-34-9) [\(2024\)](#page-34-9), which analyzed prescription drug claims data from privately insured patients. The report also shows that 70% of individuals would benefit from a \$35/month cap, while 25% would benefit from a \$100 cap, as shown in Figure [A1](#page-38-0) in the Appendix. These estimates are further confirmed in the medical literature. [Bakkila et al.](#page-31-10) [\(2022\)](#page-31-10) find that, in 2017–2018, 15% of diabetic patients using insulin spent nearly half of their income on insulin prescriptions. These high costs not only led to decreased insulin use but also to poor blood sugar control. Similarly, a survey by [Herkert et al.](#page-34-10) [\(2019\)](#page-34-10) shows that 25.5% of patients with diabetes underutilized insulin due to its high cost. As discussed in Section [1,](#page-1-1) recent papers find an increase in savings and mixed effects on insulin use. In Section [5.3,](#page-24-0) I provide evidence that insulin syringe sales—which are a complement of insulin sales—increase after the policy.

Figure [1](#page-8-0) shows the timing of the policy implementation (Panel A) and the size of the cap (Panel B).[19](#page-7-2) In Panel A, the white-colored states did not implement an insulin cap policy or did

<span id="page-7-1"></span><span id="page-7-0"></span><sup>&</sup>lt;sup>17</sup>In 2019, the vast majority  $(68\%)$  of individuals had a private insurance [\(U.S. Census Bureau,](#page-37-6) [2020\)](#page-37-6).

<sup>&</sup>lt;sup>18</sup>To date, 26 states have passed legislation that caps insulin out-of-pocket costs. In my analysis, however, I exclude some of the states, as I discuss in Section [4.](#page-14-0) Medicare also introduced a \$35 cap on out-of-pocket costs starting from January 2023. As the data extends until December 2022, I cannot analyze the effect of this policy.

<span id="page-7-2"></span> $19$ Table [A1](#page-48-0) in the Appendix reports for each state the magnitude of the out-of-pocket cost cap, the date on which the bill became effective, and when it was signed.

so after 2022. The shades of green indicate when the policy was implemented, from light green for the states implementing the policy in 2020 to darker green in 2022. In Panel B, the map uses blue to highlight states that implemented a "low cap" (i.e., a below-median cap, ranging from \$25 to 35) and purple for those with "high cap" (i.e., an above-median cap, ranging from \$40 to 100). The map highlights that there is geographical variation in the policy implementation, as states enacted the cap at different times and with caps of varying levels.

### Figure 1: Insulin Out-of-Pocket Cost Cap Policy

<span id="page-8-0"></span>

*Notes*: Own data collection from state-level bills. Panel A reports the year each state implemented its cap on insulin out-ofpocket costs. Panel B indicates whether the cap set by each state falls below (low) or above (high) the median cap level.

**Potential Effects of the Policy on Household Behavior** Reducing insulin out-of-pocket costs might impact diet quality, given that insulin consumption depends on an individual's carbohydrate consumption. To illustrate the possible effect of the cap on nutrition, consider two scenarios. Holding everything else equal (e.g., income, preferences, and health insurance), I change the number of units of insulin per day that the individual can afford. This is comparable to the effect of the policy. By imposing a cap on out-of-pocket cost, the policy increases the amount of insulin individuals can afford. The cap affects not only individuals who were paying above the cap in the pre-period but potentially also those paying at or below the cap, who can now afford more insulin for the same out-of-pocket cost.

In the first scenario, the individual can buy 20 units per day, corresponding to a carton of insulin per month. In this case, the individual could be budget-constrained to limit the carbohydrate intake to keep the glucose levels within range. In a second scenario, similar to the setting with out-of-pocket cost cap, the same individual can afford 100 units of insulin per day. Potentially, the individual is now free to "indulge" and increase the number of carbohydrates consumed, knowing that they can regulate their blood sugar levels with additional insulin.

This example simplifies reality to emphasize the possible shift in incentives for the individual, which is the question at the core of this paper. Whether individuals "indulge" in the second scenario and whether this is due to ex-ante moral hazard are empirical questions. In addition to increased carbohydrate purchases, ex-ante moral hazard could be observed through additional dietary changes. Dietary changes could involve shifts in food quality (e.g., changes in the type of carbohydrates purchased or in other nutrients) and quantity (e.g., calorie intake). For instance, an

increase in calories and fats could lead to weight gain. In turn, this could exacerbate the diabetes symptoms and comorbidities, as highlighted in Section [2.1.](#page-6-5)

Reducing insulin's out-of-pocket cost might also augment available income. The size of the income effect for the household depends on the out-of-pocket costs paid by the household before the policy's implementation and the cap in the state in which they live. If the household is not affected by the policy, since they were already paying below the new limit, there would be no savings. However, if the household were paying over \$200 per month and were living in a \$35-cap state, the yearly saving would be sizable at about \$2,000. Therefore, the income effect could be substantial and affect the household's grocery and diabetes device purchasing decisions. A \$2,000 yearly savings corresponds to 3.6% of the average household income in the dataset, which is around \$55,000. Finally, the out-of-pocket costs reduction could lead to greater medication adherence. Existing research finds that patients are price sensitive [\(Goldman et al.,](#page-33-11) [2004;](#page-33-11) [Shankaran and](#page-36-6) [Ramsey,](#page-36-6) [2015;](#page-36-6) [McAdam-Marx et al.,](#page-35-9) [2024\)](#page-35-9). The income effect and improved disease management could both affect nutrition. I discuss this in details in Section [5.3.](#page-24-0)

## <span id="page-9-0"></span>**3 Data**

In this section, I provide descriptive statistics for the three main data sources I use. First, I describe the food purchase data. I then report information on the health and insurance status data. I conclude by describing the retailer-level data on diabetes device sales.

### **3.1 Household Data**

**Food Purchase Data** I use the NielsenIQ Consumer Panel (NCP) data from 2019 through 2022, available through the Kilts Center at the University of Chicago Booth School of Business. The NCP contains data on consumer purchases: Upon returning home from a shopping trip, panelists scan their purchased items with at-home scanner technology.[20](#page-9-1) Shopping trips included are those from supermarkets, drug stores, large and small retailers, online outlets. The data contain individual demographic information, such as household size, structure, income, education level of the heads of household, and ages of all household members. The data also include information on the state of residence, which is relevant for the identification strategy.

For each purchase, the NCP reports the Universal Product Code (UPC)—a unique 12-digit identifier for each product—along with the quantity purchased, store information, and pricing details.[21](#page-9-2) For a subset of products, NielsenIQ provides additional detailed information on nutritional content.[22](#page-9-3) This allows me to construct diet outcomes, such as the per-quarter grams of carbohy-

<span id="page-9-1"></span><sup>&</sup>lt;sup>20</sup>Individuals are incentivized to participate and stay in the panel in three different ways by NielsenIQ: monthly prize drawings, gift points redeemable for merchandise and gift cards and sweepstakes and contests.

<span id="page-9-2"></span><sup>&</sup>lt;sup>21</sup>Prices are either recorded by panelists or retrieved from NielsenIQ's store-level data when accessible.

<span id="page-9-3"></span><sup>&</sup>lt;sup>22</sup>NielsenIQ started providing this dataset in 2021. Using the UPC, I am able to assign this information to purchases in 2019 and 2020. For all years 2019–2022, I have the information for 60% of the transactions, amounting to 42% of the household spending on groceries. I am also grateful to Felipe Lozano-Rojas for sharing some of his work on nutritional content data that guided my construction of the outcomes.

drates purchased. I scale these outcomes by dividing them for the number of members living in the household.

In my analysis, investigate also investigate overall diet healthiness by constructing different measures of diet scores. I build on [Oster](#page-35-4) [\(2015\)](#page-35-4) and [Hut and Oster](#page-34-1) [\(2022\)](#page-34-1), who surveyed 17 doctors and asked them to rate 59 food categories as a "good"  $(+1)$ , "neutral"  $(0)$ , or "bad"  $(-1)$ 1) source of calories for diabetic patients. Using product-level data, I classify the food items into categories based on their descriptions. I then calculated an average rating for each product category by combining the ratings from all  $17 \text{ doctors.}^{23}$  $17 \text{ doctors.}^{23}$  $17 \text{ doctors.}^{23}$  The diet score for each household is calculated by adjusting each product's score according to the share of that product in the household's total purchases. A diet score based on the share of spending provides both advantages and disadvantages. On the one hand, the price information is reported for all the products purchased. This allows me to capture the totality of the households' basket.<sup>[24](#page-10-1)</sup> On the other hand, prices could be lower for highly processed products and higher for healthier ones and this would give more weight to healthier products and less to unhealthier ones. Therefore, I also construct two additional diet scores using a different shares, i.e., (i) the share of calories of the products out of the overall basket, and (ii) the share of serving sizes for a product related to the overall purchased serving sizes.

While the data stem from self-reported food purchases, previous studies provide evidence about its validity. [Einav et al.](#page-33-12) [\(2010\)](#page-33-12) find that most of the discrepancies are in prices, while information on shopping trips, products, and quantities is mostly accurate.<sup>[25](#page-10-2)</sup> Therefore, these data limitations are not a particular concern in my setting, given that I primarily employ information about trips, products, and quantities. Only 20% of trips are not reported in the NCP. [Oster](#page-36-4) [\(2018\)](#page-36-4) finds that NCP is representative of the individuals' calorie consumption. She reports that the calorie levels in the NCP correspond to around 80% of the calories reported in the National Health and Nutrition Examination Survey, where panelists keep food diaries.

**Health and Insurance Status Data** The Annual Ailments, Health and Wellness Survey (henceforth, the Ailment Survey) is administered to NCP panelists in the first quarter of the corresponding year. Panelists are asked about their ailments, general health, diet, and wellness. The data are detailed, reporting whether participants have type I or II diabetes or prediabetes.<sup>[26](#page-10-3)</sup> I include the first two in my analysis and exclude the latter, yielding 9,598 unique households were at least one member has diabetes. Starting in 2020, I also observe whether a household member has private health insurance.<sup>[27](#page-10-4)</sup> In heterogeneity analyses, I use information on other diseases the households have, the number of hours per week they exercise, and whether they follow a low-carb diet. Only a subset of the households (∼64%) ever participates in the Ailment Survey, as panelists

<span id="page-10-0"></span> $^{23}$ For example, ice cream received a score of -1, eggs scored 0.7, and juice scored -0.64. The complete list of products and the corresponding rating is reported in Table [A2](#page-49-0) in the Appendix.

<span id="page-10-2"></span><span id="page-10-1"></span> $^{24}$ Indeed, additional information, such as nutrients and serving size, is available for only a subsample of the data. <sup>25</sup>Another concern regarding the NCP is sample selection, as the scanning process is time-consuming. [Einav et al.](#page-33-12) [\(2010\)](#page-33-12) do not address this concern in their paper.

<span id="page-10-3"></span> $^{26}$ An individual with prediabetes is at a stage in which they do not need medication but might need it in the near future if they do not cure the disease with lifestyle changes, such as exercise and diet.

<span id="page-10-4"></span> $27$ Other possible answers, which I do not include in my analysis, are Medicare, Medicare, and uninsured.

are not required to do so.<sup>[28](#page-11-0)</sup> Therefore, the missing information on diabetes and health insurance status are data limitations that need to be addressed. I discuss below how I overcome these limitations and how I use the information from the Ailment households to predict the diabetes and insurance status of the rest of the panelists.

I predict the diabetes diagnosis for the individuals who do not reply to the Ailment Survey using information available for all NCP panelists. To do so, I consider a simple rule based on observed diabetes-related purchases. I employ (i) the annual amount in USD spent on diabetic products, (ii) the number of trips made to purchase diabetic products each year, and (iii) the number of packages of diabetic products purchased. I calculate the quartiles for these three variables using only positive values. If at least one of these variables is in the third or fourth quartile, I categorize the household as having diabetes. In Table [B1](#page-52-0) in the Appendix [B,](#page-51-0) I show that 67% of households with diabetes are correctly identified. Moreover, I predict the insurance status for non-respondents via logit with random effects using household-level information, such as the head of household age, household size, household income, education in years, and hours worked per week. The prediction results, reported in Table [B2](#page-53-0) in the Appendix [B,](#page-51-0) show that 85% of households with private insurance are correctly identified. In the Appendix [B,](#page-51-0) I provide a detailed explanation about the prediction and I show that respondents and non-respondents are largely comparable. In Section [5.5,](#page-28-0) I show that the results are robust to the exclusion of the predicted observations.

**Final Sample and Descriptives** In my sample, I consider only households with at least one member with diabetes and at least one member covered by private health insurance, as the policy is effective for households with diabetes holding private insurance.[29](#page-11-1) The *treatment* group is composed of households with diabetes with private insurance living in a state with the policy, while the *control* group is given by households with diabetes with private insurance living in a state *without* the policy.[30](#page-11-2)

From my sample I exclude 100 households that move to a different state between 2019 and 2022. Additionally, I exclude two states: Louisiana because the law became effective in August 2022, and I only observe a few months in the post-period; Oregon because it passed various insulinrelated laws during the period, which were different from the policies implemented in other states. The final sample consists of 69,969 observations and 8,651 unique households, all of which have diabetes and private insurance, and reside in one of the considered states.<sup>[31](#page-11-3)</sup>

Table [1](#page-13-0) reports households and shopping behavior descriptives.<sup>[32](#page-11-4)</sup> Panel A reports household characteristics for the first year in which the household appears in the panel, both for households in control states (in columns 2 and 3) and in treated states (columns 4 and 5). The average head of

<span id="page-11-0"></span><sup>&</sup>lt;sup>28</sup>Some households might participate in one year but not the following year.

<span id="page-11-2"></span><span id="page-11-1"></span> $^{29}$ Around 10% of the sample has diabetes, which is similar to the share in the U.S. population (11.3%).

<sup>&</sup>lt;sup>30</sup>This selection of treatment and control group allows me to overcome some concerns that might arise from the prediction of diabetes status and insurance. Due to the presence of a relatively high number of false negative households in my prediction, treated households might end up in the control group, which could create a downward bias in my estimates.

<span id="page-11-3"></span> $\rm{^{31}Note}$  that Alaska and Hawaii are not included in the dataset.

<span id="page-11-4"></span><sup>&</sup>lt;sup>32</sup>Table [A3](#page-50-0) in the Appendix provides the same set of descriptives for the entire panel vs. the selected sample.

the household is almost 61 years old, and the average household size is 2.5 individuals. Households have studied for an average of 14.5 years. Furthermore, the average household income is \$67,278. Households in control states are slightly less wealthy, earning \$66,579 yearly on average. The share of married (72%), single (7%), and with children below six years  $(1-2\%)$  and white (78%) households is similar across the groups.

Panel B of Table [A3](#page-50-0) reports purchasing patterns for all households and for households with diabetes. Quarterly reported expenditures are similar across the states (around \$1,300), also when accounting for the average household size  $(\$600)$ .<sup>[33](#page-12-0)</sup> The table also provides information on the nutritional content, such as the average per-person quarterly grams and calories contained in the groceries purchased by the household. On average, each quarter, households with diabetes buy food containing ∼8,500 grams of carbohydrates, of which ∼500 are fibers and ∼1,426 are sugars. They also contain ∼3,300 grams of fats and ∼1,700 grams of proteins. Such values are equivalent to ~70,000 calories per quarter at the household level.<sup>[34](#page-12-1)</sup> The household diet scores take a value between -1 and 1, where -1 indicates the least healthy diet. On average, households have a diet score of -0.06, -0.25, and -0.23 for spending, calories, and serving size, respectively. This suggests that households eat unhealthily but not remarkably so, depending on the specific diet score. In particular, this highlights that the diet score using the share of spending does indeed give more weight to healthier products. I plot the three diet score densities in Figure [A2](#page-38-1) in the Appendix.

### <span id="page-12-4"></span>**3.2 Diabetes Devices Purchase Data**

To study the effect of the policy on diabetes device purchases, I employ sales data from the NielsenIQ Retail Scanner Data. The regressions are run at the store-month level and the identi-fication strategy discussed in Section [4](#page-14-0) remain unchanged.<sup>[35](#page-12-2)</sup> The data contain products' weekly units sold, prices, and discounts (if any).<sup>[36](#page-12-3)</sup> I also observe a store identifier, the store type (e.g., supermarket or drug store), and the state in which the store is located.

My sample includes diabetes devices sold without a prescription by drug stores. This implies that I do not observe insulin sales, which requires a prescription. However, several diabetes devices that do not require a prescription and are critical to disease management are reported in the data. Such devices also account for an important part of monthly out-of-pocket costs: [Chua et al.](#page-32-12) [\(2020\)](#page-32-12) report that people spend more per month on devices than on insulin, and that 36% of diabetic patients in high-income countries have rationed testing supplies.

I consider diabetes devices sales aggregated to the monthly level and construct two main

<span id="page-12-0"></span><sup>&</sup>lt;sup>33</sup>The per month average is \$200 per person, which is in line with the average 2019 food spending reported by the [Bureau of Labor Statistics](#page-31-11) [\(2020\)](#page-31-11), i.e., \$154.

<span id="page-12-1"></span> $34$ This corresponds to 37% of the recommended daily intake of 2,100 calories for a moderately active 61-year-old. with women in this group needing 1,800 calories per day and men requiring 2,400 [\(Cleveland Clinic,](#page-32-13) [2023\)](#page-32-13).

<span id="page-12-2"></span><sup>&</sup>lt;sup>35</sup>The analysis at the retailer-level has the main drawback that I cannot disentangle customers affected by the policy and those who are not (e.g., those with other types of insurance). However, a change in treatment after the implementation of the policy in a difference-in-difference is driven by the affected individuals.

<span id="page-12-3"></span><sup>&</sup>lt;sup>36</sup>I do not use the household-level data, given that households do not buy often enough such devices, resulting in a low number of observed instances.

<span id="page-13-0"></span>

### Table 1: Panel and Retailer Data Descriptives

*Notes*: Own calculations on 2019–2022 NielsenIQ Panel and Retailer Data. Treated states implemented a cap on out-of-pocket cost for insulin between 2020 and 2022, while control states did not. In Panel A observation is at the HH level using information from the first year in which the HH enters the panel. In Panel B, observation is at the HH-quarter level and values are in grams (g) or milligrams (mg). In Panel C, observation is at the retailer month-level. Prices are unit prices in USD.

outcomes: the average sale price and the units sold.<sup>[37](#page-13-1)</sup> The units sold consider how many product units are contained in a single package—e.g., whether an insulin syringe package contains 10 or

<span id="page-13-1"></span> $37$ I examine diabetes device price adjustments, given that stores might change them if they anticipate increased demand after the insulin's out-of-pocket cost reduction. If this were the case, this would threaten my identification strategy, as individuals might change their behavior due to device prices and not the policy. In Section [5.3,](#page-24-0) show that this is not the case.

100 syringes. I construct these outcomes for four device categories.[38](#page-14-1) First, I consider insulin syringes, which are used to inject insulin.<sup>[39](#page-14-2)</sup> Second, I study the purchase behavior around glucose monitors, which are small devices that are used to measure blood glucose levels several times a day. Third, I assess the effect on glucose testing strips, which are inserted in glucose monitors. Investigating glucose monitors and testing strip purchases can be informative regarding testing behavior. Fourth, I look at ketone strip sales, which are used to monitor high level of ketones, which can occur during periods of sickness or extended periods of high blood glucose levels.

Panel C of Table [1](#page-13-0) reports descriptive statistics on diabetes supplies sales from the monthly retailer-level data from over 30,000 drug stores, for control states (in columns 2 and 3) and in treated states (columns 4 and 5). The values are similar across treated and control states, especially in terms of prices. in treated states, around 223 syringes, nine glucose monitors, 389 glucose test strips, and 29 ketone test strips are sold per month in each store. Prices per unit range from an average of \$0.24 for ketone test strips to \$11 for glucose monitors.

# <span id="page-14-0"></span>**4 Estimation and Identification**

**Staggered Difference-in-Difference Approach** The implementation of the policy is staggered and is rolled out at nine different points in time. To address the "forbidden comparison" problem which arises when using a two-way fixed effect, I employ the staggered difference-in-difference approach à la [Callaway and Sant'Anna](#page-31-1)  $(2021)$ .<sup>[40](#page-14-3)</sup> This approach is particularly useful in my setting, since the short-run treatment effects may be stronger than the long-run effects and there are potentially heterogeneous treatments across cohorts that might vary over time. Given that the policy was implemented over two years, its effects might change over that time.

To describe the research design, I use the potential outcome framework  $\grave{a}$  la [Robins](#page-36-7) [\(1986\)](#page-36-7) and define  $D_{it}$  as an indicator equal to one if a household *i* lives in a state that has implemented the policy cap in quarter *t*. The outcome of interest  $Y_{it}$  can be written as  $Y_{it} = Y_{it}(1)D_{it} - Y_{it}(0)(1 D_{it}$ , where  $Y_{it}(1)$  and  $Y_{it}(0)$  are the potential outcomes with and without the policy, respectively. The typical challenge in this setting the inability to observe a unit with and without the treatment simultaneously, i.e., it is not possible to observe the counterfactual. To overcome this challenge, difference-in-difference approaches rely on the comparison of individuals in the treated states to those in the control states.

<span id="page-14-1"></span><sup>&</sup>lt;sup>38</sup>I identify the categories by the product description provided by NielsenIQ. Up to 2020, NielsenIQ provides two product categories for diabetes-related products: insulin syringes and testing products. Among those, glucose monitors, can be identified by the keywords "BG K" and "MNSYS." From 2021, they provide more detailed categories that allow me to retrieve additional products for 2019 and 2020.

<span id="page-14-2"></span> $39$ Although insulin pumps and pens are alternatives to injecting insulin with a syringe, the vast majority (65%) of the individuals with diabetes in the U.S. do not use them [\(Endocrine News,](#page-33-13) [2014\)](#page-33-13).

<span id="page-14-3"></span> $^{40}$ This problem was highlighted in the recent staggered difference-in-difference literature. When estimating a twoway fixed effect such  $y_{it} = a_i + b_t + \theta(treat_i \cdot post_t) + e_{it}$ , the main coefficient of interest is  $\theta$ , being the effect for treated individuals in the post period (i.e., after the policy implementation). However,  $\theta$  is estimated by comparing the same unit across time and comparing different units with and without the treatment at the same time *t*. This second difference is problematic because one of the comparison arising is later treated units versus earlier treated units. This is a "forbidden" comparison especially if the treatment effects are expected to be heterogeneous, as the parallel assumption no longer holds.

[Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) approach this comparison by estimating group-time average treatment effects. This group-time effect is defined as the average treatment effect (ATT) for group *g* at time *t*, and a group is defined by the period in which units are first treated. If an observation is never treated, then  $G = \infty$ . Formally,

<span id="page-15-4"></span>
$$
ATT(g, t) = \mathbb{E}[Y_t(g) - Y_t(0)|G_g = 1]
$$
\n(1)

where  $G_g$  is an indicator equal to one if an observation is treated for the first time in period  $g$ . For each  $g \in \mathcal{G}$  and  $t \in \{1 \ldots, \mathcal{T}\}\,^{41}$  $t \in \{1 \ldots, \mathcal{T}\}\,^{41}$  $t \in \{1 \ldots, \mathcal{T}\}\,^{41}$  the regression estimated to obtain  $ATT(g, t)$  is equivalent to:

$$
Y_{it} = \alpha_1^{g,t} + \alpha_2^{g,t} \cdot G_{g,i} + \alpha_3^{g,t} \cdot I\{T = t\} + \beta^{g,t}(G_g \times I\{T = t\}) + \gamma^{g,t} \cdot X_i + \varepsilon^{g,t}
$$
(2)

where  $Y_{it}$  is an outcome of interest for household *i* at quarter *t*.  $\alpha_1^{g,t}$  $j_1^{g,t}$  is the intercept, while  $\alpha_2^{g,t}$  $\frac{g,t}{2}$  is the group fixed-effect for group *g* and  $\alpha_3^{g,t}$  $\frac{g,t}{3}$  the time *t* fixed effect.  $\beta^{g,t}$  is equal to  $ATT(g,t)$  and thus is the coefficient of interest, capturing the treatment effect of the policy implementation.  $X_i$ controls for the state-level share of Democratic votes in the 2016 presidential election. This is to account for the probability that a state implements the insulin cap or other health-related policies that might influence the outcome.<sup>[42](#page-15-1)</sup>  $\varepsilon^{g,t}$  is the normally-distributed error term. As several states never implement the policy, I employ as a control group the households in never-treated states, defined as  $C = 1$ . The  $ATT(q, t)$  for each  $t > q$  is then given by:<sup>[43](#page-15-2)</sup>

<span id="page-15-3"></span>
$$
\text{ATT}(g, t) = \mathbb{E}\left[\left(\frac{G_g}{\mathbb{E}[G_g]} - \frac{\frac{p_g(X)C}{1 - p_g(X)}}{\mathbb{E}\left[\frac{p_g(X)C}{1 - p_g(X)}\right]}\right) \left(Y_t - Y_{g-1} - \mathbb{E}\left[Y_t - Y_{g-1} | X, C = 1\right]\right)\right].\tag{3}
$$

Equation [\(3\)](#page-15-3) provides a doubly robust method to estimate the ATT, building on [Sant'Anna](#page-36-8) [and Zhao](#page-36-8) [\(2020\)](#page-36-8). The method is doubly robust since the ATT is identified even if either (but not both) the propensity score model or the outcome regression models are misspecified. This doubly robust method has two building blocks, namely the inverse probability weighting and the outcome regression. The first block adjusts the distribution of covariates between the treated and untreated group and it involves estimating the propensity score  $p_q(X) = p_{q,T}(X) = P(G_q = 1 | X, G_q + C = 1)$ , which represents the probability of being first treated in period q, conditional on covariates and on either being a member of group *g* or not participating in the treatment at any time. The propensity score is estimated via logit using the share of democratic votes. The term  $\frac{G_g}{\mathbb{F}(G)}$  represents the  $\overline{\mathbb{E}[G_g]}$ resulting weight for the treated, while  $\frac{p_g(X)C}{1-p_g(X)}$  $\frac{1-p_g(X)}{\mathbb{E}\left[\frac{p_g(X)C}{1-p_g(X)}\right]}$  is the weight for the control group. The second

block, instead, represents the difference in outcomes adjusted by the expected outcome difference

<span id="page-15-0"></span><sup>&</sup>lt;sup>41</sup>Note that  $\bar{g} = \max_{i=1,\dots,n} G_i$  is the maximum *G* observed in the data and that  $\mathcal{G} = \text{supp}(G) \setminus {\{\bar{g}\}} \subseteq \{2,3,\dots, \mathcal{T}\}$ denotes the support of *G* excluding  $\bar{g}$ .  $\mathcal T$  is the maximum number of period observed.

<span id="page-15-1"></span> $^{42}$ Given that the post-treatment covariates might be influenced by the treatment itself, I use the pre-treatment values from the 2016 presidential elections. I obtain the state-level Democratic vote shares from [https://www](https://www.fec.gov/resources/cms-content/documents/federalelections2016.pdf)*.*fec*.*gov/ [resources/cms-content/documents/federalelections2016](https://www.fec.gov/resources/cms-content/documents/federalelections2016.pdf)*.*pdf.

<span id="page-15-2"></span><sup>&</sup>lt;sup>43</sup>When the pre-treatment covariates play no role in identification, the ATT can be rewritten as  $ATT(g, t)$  =  $\mathbb{E}[Y_t - Y_{g-1} | G_g = 1] - \mathbb{E}[Y_t - Y_{g-1} | C = 1].$ 

for the comparison group.[44](#page-16-0)

To illustrate key characteristics relevant to this approach, I present the staggered policy rollout in Figure [2](#page-16-1) the staggered policy rollout. On the *y*-axis, I report the two-digit code of the state, and on the *x*-axis, the quarter of implementation so that each square represents a state-quarter combination. The light blue indicates no treatment, while the dark blue the treatment. As the figure shows, I observe households over 16 quarters and I consider four quarters before the policy implementation (pre-period) for the first state and four quarters after implementation (post-period) for the last state. The figure shows that some states belong to the same group gg as they implement the policy simultaneously, with nine states enacting it in the first quarter of 2021. The figure also highlights that several states never implement the policy within the considered time period.

<span id="page-16-1"></span>



*Notes*: This figure shows the staggered rollout of the insulin out-of-pocket cost cap by state and quarter.

**Identification Assumptions** For the identification strategy to be valid and for a causal interpretation of the results, three assumptions need to be satisfied. First, the approach relies on the *irreversability of treatment assumption*. Formally, this is defined as follows:  $D_1 = 0$  almost surely (a.s.), and for  $t = 2, \ldots, \mathcal{T}$ ,  $D_{t-1} = 1$  implies that  $D_t = 1$  *a.s.* This means that no unit is treated in the first period of the data and that once a unit becomes treated, it stays treated. This assumption is satisfied in my setting, as it is also represented in Figure [2.](#page-16-1) [45](#page-16-2)

<span id="page-16-2"></span><span id="page-16-0"></span> $44$ I implement the method using the csdid command in Stata from [Rios-Avila et al.](#page-36-9) [\(2023\)](#page-36-9).

<sup>&</sup>lt;sup>45</sup>An additional assumption is that the researcher has access to panel data, which is the case in my setting. The case with cross-section data is possible and is an extension in [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1).

Second, the method relies on a (conditional) *no-anticipation* assumption. Formally, for all  $g \in$  $\mathcal{G}, t \in \{1 \dots, \mathcal{T}\}\$  such that  $t < g$ :

$$
\mathbb{E}[Y_t(g)|X, G_g = 1] = \mathbb{E}[Y_t(0)|X, G_g = 1] \quad a.s.
$$
\n(4)

This assumption requires that the household does not actively choose the treatment status.<sup>[46](#page-17-0)</sup> Given that the bill was approved a few months being enacted, there could be potential anticipation effects, which might lead households to modify their behavior.<sup>[47](#page-17-1)</sup> First, households could move to take advantage of the policy. However, in my data, only around 100 households moved in the period of the analysis, so this seems to be a minor concern.<sup>[48](#page-17-2)</sup> Second, people might switch insurance status to benefit from the cap. I do not find any evidence that a significantly larger share of the population take up insurance.<sup>[49](#page-17-3)</sup> In my analysis, I limit my sample to individuals who have insurance before the reform, a selection that partially addresses these concerns. Third, households may change their behavior in ways that directly affect the outcomes of interest. For example, households could ration insulin a few months before the policy is implemented to save money, knowing that they will soon be able to buy more insulin. Consequently, they might reduce their carbohydrate purchases as well. The event study estimates, both on nutritional outcomes and on diabetes device sales, show no evidence of this.

Third, the method relies on the (conditional) *parallel trends assumption*, based on a nevertreated group:

<span id="page-17-5"></span>
$$
\mathbb{E}[Y_t(0) - Y_{t-1}(0)|X, G_g = 1] = \mathbb{E}[Y_t(0) - Y_{t-1}(0)|X, C = 1] \quad a.s.
$$
\n<sup>(5)</sup>

for all  $g \in \mathcal{G}, t \in \{2 \ldots, \mathcal{T}\}\$  s.t.  $t > g$ . This assumption states that households' dietary outcomes in treated states would have evolved parallel to those in control states, had they not been treated. Given that parallel trends in the *post* period cannot be directly tested, due to the absence of a counterfactual, a common approach to evaluate the credibility of this assumption is to check whether they hold in the pre-period, I show that they do in Section [5.](#page-18-0) Nevertheless, the Covid-19 pandemic could be a threat to this assumption. Some shocks likely affected both treated and control states in a similar fashion, and so the time fixed-effect partially account for them. However, in certain cases, treated states reacted differently thsn untreated states. Therefore, in Section [5.5,](#page-28-0) I provide different robustness checks to control for such concerns.<sup>[50](#page-17-4)</sup>

Finally, one might be concerned about spillover effects, such as individuals crossing state borders to benefit from the cap in a neighboring state. However, this is not possible, as the cap applies

<span id="page-17-0"></span><sup>&</sup>lt;sup>46</sup>Under this assumption, it follows that  $ATT(g, t) = 0$  for all pre-treatment periods  $t < g$ .

<span id="page-17-1"></span><sup>&</sup>lt;sup>47</sup>In Colorado, the law was passed in May 2019 and was enacted in January 2020.

<span id="page-17-3"></span><span id="page-17-2"></span><sup>48</sup>I exclude those households from the analysis.

 $49I$  use yearly data on insured individuals by state to check whether individuals take up more insurance in the first and second years after the policy is implemented. In Figure [A3](#page-39-0) in the Appendix, I plot the share and confidence intervals of insurance coverage from two years before the policy implementation to two years after.

<span id="page-17-4"></span> $50$ An additional concern regarding the pandemic might that individuals with diabetes might be more strongly affected by Covid-19 than healthy individuals. Given that my analysis is run only on households with diabetes, this is not a concern in my setting.

only to those insured within the state where the law is enacted.

### <span id="page-18-0"></span>**5 Results**

In this section, I start by analyzing the effects of the policy on carbohydrate purchases. I further investigate the effect of ex-ante moral hazard on dietary outcomes. I then show that the effects are heterogeneous and I conclude by discussing additional results and mechanisms.

### **5.1 Baseline Results: Carbohydrates Purchase**

Panel A of Figure [3](#page-19-0) shows the main results of the household-level analysis. It plots the event study for grams of carbohydrates purchased per quarter by the household (adjusted by the number of members in the household), showing the dynamics of the treatment effect. I report the coefficients for four quarters before and after the policy implementation. All of the coefficients of the preperiod are close to zero and are not significant. I also test that all the pre-treatment periods are *jointly* equal to zero, and I cannot reject this hypothesis, suggesting no discernible pre-trends prior to the policy implementation. I report these tests in Table [A5](#page-51-1) in the Appendix.

The interpretation of coefficients in Figure [3](#page-19-0) partially differs from a standard two-way fixed effect (TWFE) figure. The main difference is that I report a coefficient for  $t-1$ , which is usually omitted in a TWFE and used as a reference period. This difference is due to the identification suggested by [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1). In the post-period, as in the TWFE, the reference period is  $t-1$ , i.e., the quarter before the policy implementation.<sup>[51](#page-18-1)</sup> In the pre-period, the identification comes from the difference between two adjacent periods, such as *t* and *t* − 1, as reported in equation [\(5\)](#page-17-5). In Table [A5](#page-51-1) in the Appendix, I report the coefficients with the normalization at  $t-1$  as it is used in the TWFE.

The reduction in insulin out-of-pocket costs leads to a temporary increase of 412.5 grams of carbohydrates purchased in the first quarter of the post-period. This gram increase is equivalent to the carbohydrate content of 11 cups of cooked white rice (per quarter). Considering a baseline average in the pre-period of 8,472 grams per quarter, this corresponds to a 4.8% increase. While the increase in carbohydrates might be considered risky behavior, an alternative explanation is that households may have been consuming too few carbohydrates in the pre-period if they lacked access to an optimal amount of insulin.

To exclude this alternative explanation, I investigate the effect on the type of carbohydrates. In the medical literature, observational and clinical studies have highlighted that the quality of carbohydrates and fats consumed is more important than quantity [\(Ley et al.,](#page-35-2) [2014\)](#page-35-2). Panel B of Figure [3](#page-19-0) plots the coefficients for two types of carbohydrates purchased—fibers (dark green) and sugar (light green). It shows that fiber purchase increases by 20.7 grams per person ( $\sim 4.1\%$ ). This is considered a "good" carbohydrate, since its consumption does not cause sugar spikes. The

<span id="page-18-1"></span><sup>&</sup>lt;sup>51</sup>In the post-period, the coefficients are estimated with respect to  $q-1$ , which is the  $t-1$  for the group q, as described in equation [\(3\)](#page-15-3). The same is also done for the control group. The coefficients in the post-period at  $t + 1$ , can be interpreted as the difference between  $t + 1$  and  $g - 1$ .

consumption of foods high in fiber is actually encouraged as they are found to improve several measures of glycemic control, body weight, premature mortality [\(Reynolds et al.,](#page-36-10) [2020\)](#page-36-10), and the development of comorbidities [\(McRae,](#page-35-10) [2018\)](#page-35-10). These positive effects are found for both types of diabetes and different ranges of fiber intakes.

<span id="page-19-0"></span>

Figure 3: Carbohydrates, Purchased Grams

*Notes*: The figure reports the event study estimates and the 95 percent confidence intervals using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. I use NielsenIQ Panel Data and the observation is at the household-quarter level.

However, sugar consumption is more problematic, as it can lead to dangerous sugar spikes, which require additional consumption of insulin. Moreover, repeatedly blood sugar spikes can lead to both short-term adverse health effects and long-term development of comorbidities. Sugar consumption is found to be associated with an increased risk of developing heart disease together with diabetes [\(Malik et al.,](#page-35-11) [2010\)](#page-35-11). The light green triangles Panel B in Figure [3](#page-19-0) show that there is a statistically significant increase in the sugar purchase in the post period. The average effect in the post-period corresponds to an increase of 132.8 grams ( $\sim 9.3\%$ ), as shown in Table [A5](#page-51-1) in the Appendix. However, the effect is also temporary, given that the coefficient is not statistically significant in the third period after the policy implementation.

### **5.2 What is the Role of Ex-Ante Moral Hazard?**

To further understand the role of ex-ante moral hazard plays, I first study additional nutritional outcomes that are correlated with diabetes management and comorbidities. Next, I evaluate the overall healthiness of the diet by constructing a diet score. Finally, I investigate whether the responses across groups are heterogeneous.

**Other Nutrients, Calories and Diet Healthiness** Alongside carbohydrates, the other two macronutrients necessary for a balanced diet are proteins and fats. While carbohydrates are tightly linked to insulin consumption, other nutrients are mainly associated with comorbidities, such as cardiovascular diseases, that are common for individuals with diabetes. Therefore, if the role of ex-ante moral hazard is large, it might also impact other nutritional outcomes. Panel A of Figure [4](#page-20-0) plots the coefficients for proteins (dark green) and fats (light green) purchased. Protein purchases exhibit a 50.1 gram ( $\sim$  2.8%) increase in the first quarter after the policy is implemented. However, these results are not statistically significant. An increase in protein consumption could be interpreted as a positive outcome.<sup>[52](#page-20-1)</sup>

<span id="page-20-0"></span>



*Notes*: The figure reports the event study estimates and the 95 percent confidence intervals using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. The y-axis in Panel A is measured in grams (g), while the y-axis in Panel B is in milligrams (mg). The source of the data is in the NielsenIQ Panel data. The observation is at the household-quarter level.

The light green triangle reports the coefficients for grams of fat, showing a significant and large increase of 329 grams (∼ 9.9%) in the first quarter of the post period. As for carbohydrates, the quality of fats is also more important than quantity [\(Ley et al.,](#page-35-2) [2014\)](#page-35-2). In particular, saturated fats should be avoided. In different meta-analyses, a reduction of saturated fats in the diet was associated with an improvement in glucose management and a decrease in cardiovascular risks

<span id="page-20-1"></span><sup>&</sup>lt;sup>52</sup>Note that while protein consumption is encouraged, high-protein diets are not found to be a better disease management method than other diets [\(Larsen et al.,](#page-34-11) [2011\)](#page-34-11).

[\(Imamura et al.,](#page-34-7) [2016;](#page-34-7) [Schwab et al.,](#page-36-1) [2021\)](#page-36-1). Figure [A4](#page-39-1) in the Appendix shows that there is no change in the purchase of saturated fats. This suggests that households with diabetes follow doctors' guidelines on this aspect. Later in this section, I also analyze the effect on total calories, as a fat increase can also lead to a higher caloric intake, which in turn can lead to weight gain. As discussed in Section [2,](#page-6-0) weight management is vital for type II diabetes.

I also investigate the policy's effect on essential micronutrients, which can provide additional information on households' responses to the policy. Cholesterol can cause cardiovascular diseases, and sodium can lead to hypertension. Moreover, the vast majority (more than 70%) of sodium intake comes from processed and packaged foods [\(Quader,](#page-36-11) [2017\)](#page-36-11). Therefore, an increase in these outcomes could also signal that individuals are buying more processed food. I plot the coefficients for cholesterol (dark green) and sodium (light green) in Panel B of Figure [4.](#page-20-0) While I find no significant changes in sodium purchases, I observe a 7.6 mg increase in cholesterol over the first two quarters.[53](#page-21-0) In percentage terms, this is quite a large increase, corresponding to a 38% rise. However, the effect is also temporary and returns to levels similar to the pre-policy purchase.

Finally, I study the effect of the policy on calories purchased. Calories can be a comprehensive measure, as they summarize in one value the effect on the different macronutrients considered so far. Indeed, calories are a weighted sum of the three macronutrients: one gram of fat corresponds to nine calories, while one gram of carbohydrates and one gram of protein each correspond to four calories. Therefore, small changes in each of these nutrients could lead to more substantial changes in the caloric intake. Moreover, excessive calorie consumption can lead to weight gain, and weight management is critical for managing diabetes. Weight loss can improve glycaemic control and, accompanied by strong calorie restriction, can even reverse the progression of type II diabetes [\(Wilding,](#page-37-7) [2014\)](#page-37-7). It is, therefore, relevant to consider whether there are changes in caloric intake.

In Panel C of Figure [4,](#page-20-0) I plot the coefficients both for the overall calories (pink circle) and the calories from the different nutrients, i.e., carbohydrates, proteins, and fats. The overall calorie coefficients follow a pattern similar to fats, given the higher weight that fat exerts on calories. Calorie purchases increase by 6.8% in the first quarter, exhibiting only a temporary effect.

The nutrient and calorie analysis has provided mixed evidence on the role of ex-ante moral hazard, which seems to be temporary and limited. Some of the results presented above hinted at an improvement in diet, such as the increase in carbohydrates and fiber purchases. In contrast, others indicated a worsening of the diet, such as an increase in sugar, fat, and cholesterol, leading to possible adverse health effects. While analyzing nutrients provides an objective way to investigate the effect of the policy on diet, it does not provide a comprehensive measure of the overall healthiness of the households' diet. If ex-ante moral hazard plays a significant role in driving dietary changes, it should also impact the overall healthiness of the diet.

Panel D of Figure [4](#page-20-0) reports the event study coefficients for all three different diet scores, from darkest to lightest green for spending, calories, and serving size, respectively. The three diet scores provide somewhat mixed results, depending on the definition used. First, the spending diet score shows no changes after the policy implementation. It appears to be the most precisely estimated,

<span id="page-21-0"></span> $53$ It is significant at the 10% level in the first quarter.

as its coefficient is close to zero and standard errors are smaller. Second, there is some evidence of a worsening in the households' diet using the share of calories diet score, which becomes statistically significant two quarters after the policy implementation. Third, the diet score using the share of serving size shows a slight upward trend in  $t + 2$  and  $t + 3$ . Overall, given the mixed-results, it seems there are no strong or permanent changes in the healthiness of the diet. Even though households buy more products with poor nutritional value, they also seem to change their diet in a way that leaves the diet healthiness unaltered. Therefore, ex-ante moral hazard, although present, seems to be small.

**Heterogeneity in Diet Responses** To obtain a deeper understanding of the mechanisms driving the effect, I investigate whether there are heterogeneous effects across households' characteristics. I consider six characteristics by dividing the sample based on whether the variable takes a value below ("low") or above ("high") the median. For the last variable, I consider a binary variable taking "no" or "yes" values.<sup>[54](#page-22-0)</sup>

In Figure [5,](#page-23-0) I report the average coefficient over the first two quarters from the event study for carbohydrates. Additionally, in Figure [A5](#page-40-0) and [A6,](#page-41-0) I report the coefficients for the other macroand micronutrients considered, as well as calories. All groups increase their carbohydrate purchase, although not for all the coefficient is statistically significant. Overall, when looking at each outcome in isolation, I do not observe statistically significant differences across groups. However, there are differences in response to the policy when considering the various characteristics and additional nutrients. Higher-educated and higher-income households mostly improved their diets after the policy implementation. Lower-income households, however, although they partially follow doctors' recommendations, also purchase more unhealthy products. In particular, households with no comorbidities appear to worsen their purchases the most, as their changes in purchases negatively affect the diet score.

In the first three rows of Figure [5,](#page-23-0) I consider demographic characteristics, namely age, education, and income. First, I find that households led by younger heads exhibit a statistically significant coefficient for carbohydrate purchases, while those with older heads do not. However, older households appear to buy slightly more fat. These effects result in higher calorie purchases for both groups. The overall diet healthiness is also unchanged.

The differences in education status and income are more pronounced and offer important insights for mechanisms and policy evaluations. For Higher-educated households, I observe an increase in "good" nutrients—i.e., fibers—but not in "bad" ones—i.e., fats and calories. For lower-educated households, the effect is the opposite, as I observe an increase in the purchase of sodium, which is usually found in processed and packaged foods [\(Quader,](#page-36-11) [2017\)](#page-36-11). Highereducated households' response may be due to a better understanding of the link between insulin and carbohydrates and better disease management.

<span id="page-22-0"></span><sup>&</sup>lt;sup>54</sup>For treated households, I take the value of the year prior to the policy implementation. For other households, I use the value from 2019, as the first states were treated in 2020.

<span id="page-23-0"></span>

Figure 5: Carbohydrates - Heterogeneity

*Notes*: The figure reports the average post-period (for two quarters) event study estimates and the 95 percent confidence intervals using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. Source of the data is the NielsenIQ Panel.

Both income groups increase their carbohydrate purchases. However, lower-income households also increase significantly the purchase of fats, leading to a slight decrease in the diet score. Conversely, higher-income households do not increase the purchase of any other nutrients, leading to no changes in calories and even a slight improvement in the diet score. The differences are possibly due to the different food choices, given different income availability.

In addition, I investigate heterogeneity across health and health consciousness dimensions, provided in the Ailment Survey.<sup>[55](#page-23-1)</sup> First, I consider how important it is for the household to follow a low-sugar diet.<sup>[56](#page-23-2)</sup> Second, I use the information on exercise frequency and take the median. Households exercising up to three times per week are below the median.<sup>[57](#page-23-3)</sup> Third, I construct a dummy indicating whether the household has other comorbidities related to diabetes and/or diet, such as hypertension, heart disease, and high cholesterol.

Households assigning below-median importance to low-sugar diets increased their carbohydrate and fiber purchases more than those above the median. They do not significantly increase sugar consumption after the policy. Hence, they also appear to be aware of the doctors' recommendations concerning sugar. However, their dietary choices are not entirely consistent with the recommendations, as below-median households also increase fat purchases but not protein purchases.

Similar patterns are observed when looking at exercise frequency. In particular, households with below-median exercise frequency purchase more carbohydrates and fibers but also more fats and

<span id="page-23-1"></span><sup>55</sup>Given the source of these data, the sample is different from the other analysis, as I can only use households that respond to both surveys. In Section [5.5,](#page-28-0) I show that the results on this sample are similar to the baseline.

<span id="page-23-3"></span><span id="page-23-2"></span><sup>56</sup>Values are on a Likert scale from 1 "Not important at all" to 5 "Very important."

<sup>&</sup>lt;sup>57</sup>Note that there are eight possible answer options, from "never" to "every day." Physical activities are broadly defined and include different types of movement. Examples provided for the answer are yoga, walking, and gardening.

calories. Unlike the other groups, they also increase the purchase of saturated fat and cholesterol. Households that exercise less frequently, similar to those that give less importance to diet, might rely less on diet and more on insulin for diabetes management.

I observe that those affected by comorbidities do not increase their carbohydrate consumption. However, they increase fat and calorie purchases. Nevertheless, households with comorbidities do not increase cholesterol purchases, which could have a negative effect. Households without comorbidities do so and also purchase more carbohydrates and calories. For them, there is weak evidence of ex-ante moral hazard, as all measures of the diet score decrease.

### <span id="page-24-0"></span>**5.3 Additional Results**

In this subsection, I investigate whether the policy leads to a positive income effect, improved disease management and medication adherence, and positive health effects. These outcomes also provide further understanding on the effect of reducing prescription drugs.

**Income Effect** The heterogeneity analysis shows that there are important differences in terms of dietary choices. A reduction in out-of-pocket costs can lead to a positive income effect for treated households. The increase in income could be channeled into grocery purchases, which would provide a possible explanation of the results on nutrients observed in the previous subsection.

<span id="page-24-1"></span>



*Notes*: The figure reports the average post-period (for two quarters) event study estimates and the 95 percent confidence intervals using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. Source of the data is the NielsenIQ Panel.

To study this, I construct an outcome accounting for the overall household's spending (per person) on groceries. As reported in Panel A of Figure [6,](#page-24-1) I find no statistically significant differences in spending on groceries after the policy implementation. This result suggests that an income effect does not seem to be at play for the overall sample. Especially for income effects, differences in the magnitude of the caps might be relevant. Panel B reports the coefficients for the states with caps below the median (purple circle) and above the median (blue triangle). The coefficients are higher for lower cap states, and there is a small and statistically significant (at the 10% significance level) increase in spending in one quarter after the policy was implemented. However, these differences are minor and do not suggest the presence of strong income effects that are different across states.

In Figure [A6](#page-41-0) in the Appendix, I turn to households characteristics and plot the average postperiod coefficient over the four quarters after the policy implementations. I observe no differences in spending on groceries in the different groups, not even by income, considering below- and abovemedian income levels. The only group that exhibit some income effect are those that engage less in physical activities and those who spend around \$60 more per quarter on groceries.

**Adherence and Testing** An important channel explaining the nutrition effect might be improved disease management and medication adherence. Therefore, I study the effect of the insulin policy on the sales of diabetes devices. These devices are *not* affected by the policy as they are not included in the monthly cap.[58](#page-25-0) These outcomes are relevant *per se* as they provide additional information to evaluate the effects of a reduction in prescription drugs. Due to data limitations, as discussed in Section [3.2,](#page-12-4) I do not use the household-level data, as the number of observed instances is low. Therefore, I use data at the store-month-year level. Figure [7](#page-27-0) reports the results on the inverse hyperbolic sine transformation of units sold. It reports the effect nine months before and after the policy implementation. For all outcomes, the parallel trend assumption is satisfied as the pre-trends are flat. Furthermore, unlike the nutritional outcomes, the effect of all these outcomes is sustained over time, suggesting a permanent effect.

To study medication adherence, an outcome of interest would be insulin consumption, which I do not observe.[59](#page-25-1) I can study, however, insulin syringe sales, which are a complement of insulin. An increase in the latter would plausibly indicate that the consumption of insulin has increased. If anything, using insulin syringe sales as a proxy for insulin sales might cause a downward bias in my estimates. This could be the case if individuals increase their insulin dose by using more insulin in a syringe. Panel A shows that, in treated states, the number of insulin syringes purchased increases after the policy. While an increase is evident from the beginning of the post-period, the effects are statistically significant from the fourth month after the policy implementation. An explanation for the delayed detected effect can be that there is an incremental reaction in insulin consumption. For example, if, in the first few months, individuals are only minimally adjusting their insulin consumption upward, this would not show up in increased insulin sales.

Additionally, I investigate the effect of the prescription drug's out-of-pocket reduction on the management of the disease. To do so, I start by looking at glucose monitors, which are devices with a small display that are used to monitor glucose levels. They show the glucose levels, and sometimes provide some additional information through color-coded signs, such as whether the value is low or high for the specific individual.<sup>[60](#page-25-2)</sup> Glucose testing strips, which are inserted into a

<span id="page-25-0"></span><sup>58</sup>For Connecticut, some of these devices are also included in the \$100 cap. In Section [5.5,](#page-28-0) I show that the results are robust to its exclusion.

<span id="page-25-2"></span><span id="page-25-1"></span><sup>59</sup>I do not observe any device or medication for which a prescription is needed.

 $60$ In this data, I do not observe continuous glucose monitors, as a prescription is needed to buy them. However, they are not yet widely used, as estimates report only 13% of individuals with type II diabetes employing them

glucose monitor with a drop of blood, are also important devices for diabetes management.

Panel B shows no change in glucose monitor sales, while Panel C shows a jump in testing strips already in the first period of the policy implementation. Given that glucose monitors are durable—they can last up to five years—individuals might not buy them as often. On the other hand, glucose testing strips are disposable and can be used only once. These results suggest that individuals increase the frequency of their testing, suggesting improved disease management.

One concern might be that sales changes in diabetes devices are driven by price changes for such devices rather than the reduction in insulin out-of-pocket price. Therefore, in Figure [A8](#page-42-0) in the Appendix, I report the event study price estimates for each of the products considered in Figure [7.](#page-27-0) Prices do not appear to be a driver of the changes in purchases as there are no statistically significant changes in treated states after the policy, with the exception of glucose testing strips. For the latter, there is a decrease in prices starting four months after the policy. However, the increase in testing strips is also evident from the first period and even larger starting from the second quarter after the policy implementation. Another possible concern is that for these analyses, I use the overall sales, not only for those affected by the policy, as I could do in the household analysis. However, the concern is softened by the fact that the products are specific for individuals with diabetes and are not used for other diseases.

Caps of different magnitudes might have different effects. To examine the heterogeneous effects of the insulin out-of-pocket cap, I split the sample into states with above-median and below-median caps. For these two groups, Figure [A9](#page-43-0) in the Appendix reports the average treatment effect in the post-period. Overall, although the difference is not statistically significant, I find that the policy's impact is more pronounced in states with lower caps, where the cost reduction for insulin is more substantial and where more individuals are affected. $61$ 

The magnitude of the cap matters for the size of the effect, as the increase in insulin syringe purchases is larger in the low-cap states than in high-cap ones. In particular, individuals in states with lower caps are more sensitive to the out-of-pocket cost reduction and adjust their adherence and testing behavior. As in the overall analysis, there is no increase in glucose monitor sales for either group. For glucose testing strips, the rise in purchases is larger in low-cap states. Patients in low-cap states seem to test more often than in high-cap states. For ketone testing strips, the effects are stronger and more statistically significant in states with lower caps. This suggests that the positive health effects are larger in low-cap states.

### **5.4 Health Effects**

The three channels that I investigate could all impact health outcomes. Knowing the effect on health outcomes can also shed further light on the impact of ex-ante moral hazard. If that were

[<sup>\(</sup>Mayberry et al.,](#page-35-12) [2023\)](#page-35-12). Continuous glucose monitors are modern monitors that allow patients to continuously track glucose levels by inserting a needle with a sensor in the body, usually in the upper arm. This sensor is connected to an external device or an app on the phone, which can send a notification in case of abnormal blood glucose values.

<span id="page-26-0"></span> $61$ In a report using prescription drug claims data from privately insured patients in 2019, the [Health Care Cost](#page-34-9) [Institute](#page-34-9) [\(2024\)](#page-34-9) finds that 70% of individuals would benefit from a 35\$/month cap. Even in states with higher caps, such as a 100\$ cap, 25% of privately insured individuals would still benefit from the cap.

<span id="page-27-0"></span>

Figure 7: Units Sold of Diabetes Devices

*Notes*: The figure reports the event study estimates and the 95 percent confidence intervals using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. The outcome variables are the inverse hyperbolic sine transformation of monthly units sold (total, Panel A-D) of insulin syringes (A), glucose monitors (B), glucose testing strips (C), and ketone testing strips (D). The observation is at the store-month level. Source of the data in the NielsenIQ retail-level scanner data.

prevailing, it could negatively affect individuals' health status. Since medication adherence and management have improved, a consequent question is whether there are positive health effects for individuals with diabetes. One way to measure this is to study whether there is a decreasing number of adverse health effects. I can observe this in the data by examining ketone strip sales, which are used to monitor the level of ketones in the blood or urine.

Ketones are produced when the body burns fat for energy instead of carbohydrates, which can occur if insulin levels are insufficient, as an insufficient amount of carbohydrates reaches the cell. For individuals with diabetes, elevated ketone levels, therefore, indicate a lack of insulin and an increased risk of diabetic ketoacidosis, which is a severe and acute complication of diabetes, which can potentially be deadly [\(Misra and Oliver,](#page-35-13) [2015\)](#page-35-13).<sup>[62](#page-27-1)</sup> Guidelines encourage people with diabetes to use ketone strips with high blood glucose when nauseated and/or vomiting and when fever is detected [\(Albanese-O'Neill et al.,](#page-31-12) [2017\)](#page-31-12).

<span id="page-27-1"></span>In Panel D of Figure [7,](#page-27-0) I plot the sales of ketone strips. In the post-period, I observe a

 $62$ Although traditionally associated with type I diabetes, diabetes ketoacidosis has been found to become increasingly common also for type II diabetes [\(Puttanna and Padinjakara,](#page-36-12) [2014\)](#page-36-12).

decreasing trend, which becomes significant four months into the post-period. The effect is stable and persistent over time. The decrease in sales suggests that individuals are testing less frequently, likely as a result of improved insulin access and improved health status. The lagged effect can be due to individuals having to first adjust to the new insulin consumption before realizing that they do not need ketone testing as much. Finally, Panel D of Figure [7](#page-27-0) in the Appendix reports a decreasing trend for prices. If the price were driving the results, a lower price should increase the demand for strips. Therefore, I can exclude again that a change in price drives the sales effect. Figure [A9](#page-43-0) also shows that the effects are stronger in low-cap states.

### <span id="page-28-0"></span>**5.5 Robustness Checks**

In this subsection, I test and show that my analysis is robust to different specifications. I provide three set of robustness checks, namely on sample section, methodology, and falsification tests.

First of all, a limitation of the NCP data is that I cannot observe who in the household consumes which food and how much of it. I only observe what is purchased at the household level. By studying household-level consumption, I might underestimate the effect if the person with diabetes begins to eat differently from the other household members, even when the householdlevel purchasing habits do not change. To address such concerns, I restrict the analysis to only single-person households. I report the results for carbohydrates in Panel A of Figure [A10](#page-43-1) in the Appendix, while Figure [A11](#page-44-0) in the Appendix reports the plots for fibers and sugar. The coefficients for carbohydrates for single households only (dark green circles) are larger than in the baseline results (gray triangles). As discussed above, the analysis at the household level underestimates the results. However, when considering only single households, I lose a large share of the sample and, therefore, I have larger confidence intervals.

Additionally, I show that the results are robust by only considering the individuals in the Ailment Survey. For the others, I might incorrectly identify, through the prediction, diabetes and insurance status. I report the results in Panel B of Figure [A10](#page-43-1) in the Appendix and show that there are no discernible differences; the significance and magnitude are almost unchanged, as can be seen by comparing ailment only (dark green circles) to the baseline results (gray triangles). I report also the results for fibers and sugar in Figure [A12](#page-44-1) in the Appendix.

Furthermore, I address the concern that the Covid-19 might confound the reported effects. One might be concerned that treated states are different from control states. $63$  Treated states might react differently to Covid-19 than untreated states. I indeed observe that states in the control group were less likely to implement stay-at-home policies. [Whitman et al.](#page-37-8) [\(2024\)](#page-37-8) find that purchasing behaviors changed in states with stay-at-home policies compared to those that did not. Therefore, as a robustness check, I exclude the states without stay-at-home policies.  $64$ In Panel A of Figure [A13](#page-45-0) in the Appendix, I show that the results are robust to this exclusion. The pandemic also caused temporary layoff and stimulus checks that were implemented between

<span id="page-28-1"></span> $63^{\circ}$ <sup>63</sup>[O'Connell et al.](#page-36-13) [\(2022\)](#page-36-13) find no changes in quality due to the pandemic in the U.K.

<span id="page-28-2"></span><sup>64</sup>I exclude Utah, Wyoming, North Dakota, South Dakota, Nebraska, Oklahoma, Arkansas, and Iowa.

2020 and 2021.[65](#page-29-0) I exclude the three states—i.e., Colorado, Minnesota, and New Hampshire—that implemented the policy in 2020. I find similar results, which I report in Panel B of Figure [A13](#page-45-0) in the Appendix. Similar results are obtained for fibers and sugar, as reported in Figure [A14](#page-45-1) and [A15](#page-46-0) in the Appendix, respectively.

I also show that the analysis is robust to selection of included states. In Panel C of Figure [A13,](#page-45-0) I exclude Connecticut, given that this state's legislation also includes diabetes devices for the cap calculation. In Panel D, I exclude from the analysis Maryland, North Dakota, and Nebraska, as they implemented the policy in January 2023 and January 2024, respectively. In these robustness checks, the results are virtually unchanged. This is also the case for fibers and sugar, as shown in Figure [A16,](#page-46-1) and [A17](#page-46-2) in the Appendix, respectively.

Moreover, I show that my results are robust to alternative difference-in-difference specifications. In particular, in Figure use [Sun and Abraham](#page-37-9) [\(2021\)](#page-37-9) approach instead of [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1), my preferred specification. The estimators are similar in accounting for differential timing in treatment. There are two main differences, which, however, should be less relevant in my context. One is that—in the case that all units are treated—the former uses only the last cohort as the treated group instead of the not-yet-treated. However, as I have states that are never treated, I do not use this difference in the estimators. A second difference is that [Callaway and](#page-31-1) [Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) can be used if the parallel trends assumption only holds after conditioning on observables. Even if, in my main specifications, I do control for the share of Democratic votes at the state level, the parellel trends hold also without the covariate. Moreover, the individual fixed effects capture most of the yearly demographics I observe. Therefore, the two methods should yield similar results. I find robust and similar results. This is shown in Panel A of Figure [A18](#page-47-0) in the Appendix, which replicates the carbohydrate purchase results from Equation [1](#page-15-4) reported in Figure [3](#page-19-0) and shows similar patterns. In terms of magnitude, the two methods show slightly different coefficients. This difference is, however, not statistically significant as the confidence intervals overlap. I also report the results for fibers and sugar in Figure [A18](#page-47-0) in the Appendix.

Finally, I also run a series of placebos that show that the results are explicitly driven by the policy and not by other confounding factors. I exploit the characteristics of the policy to perform the first placebo test. I run the same analysis on households with diabetes and where members have Medicare, as the latter is not affected by the policy. I report the results in Panel A of Figure [A19](#page-47-1) in the Appendix, which show no effect on households with Medicare. Second, in Panel B, I randomly assign a different treatment date to treated states. In Panel C, instead, I randomly assign the control states to one of the cohorts and I employ the treated states as controls. Both leads and lags plot indicate no significant post-treatment effect. For all three placebos, I report also the falsification tests for fibers and sugar in Figure [A20](#page-47-2) in the Appendix.

<span id="page-29-0"></span><sup>65</sup>I collect and report the timing of these policies and shocks in Table [A4](#page-50-1) in the Appendix.

### <span id="page-30-2"></span>**6 Conclusion**

This paper examines the effects of out-of-pocket cost caps on dietary behaviors and healthcare use. The empirical analysis shows that a reduction in insulin out-of-pocket costs in temporary increases in carbohydrate purchases, with mixed results on dietary choices. I find that households engage more in risky behaviors associated with adverse health effects. However, I also find that households adhere to some of the doctors' recommendations. For instance, I observe no change in saturated fats purchases, which are correlated with cardiovascular risks. Given that the effects on dietary outcomes are mixed and temporary, ex-ante moral hazard, although present, appears to have a limited role. Moreover, from the analysis of the overall healthiness of the diet, households appear to maintain the same healthiness as they did before the policy. In other words, they seem to adjust their consumption patterns in a way that allows them to compensate for unhealthy behaviors with healthier ones.

I do not find evidence of an income effect playing a role, or at least not through an increased grocery spending. The observed increase in adherence (insulin syringe sales) and testing (glucose strip sales)—which is stronger in states with lower caps—shows that there is improved diabetes management. While the findings on dietary outcomes are temporary, the findings on adherence and testing are permanent. Finally, I investigate whether the policy has an effect on health outcomes. To assess health outcomes, I analyze sales of ketone strips, used to monitor elevated ketone levels that occur during illness or prolonged high blood sugar. I report that there are positive health effects, as shown by the decrease in ketone strip sales.

My results show that the reduction in out-of-pocket costs led to improved diabetes management, with limited negative effects on dietary behavior. However, the heterogeneity in responses across different household types is relevant also for policy makers, especially as new diabetes drugs enter the market. Doctors could provide additional information and training for those households that already have a lower interest in diet and exercise. Additionally, these results provide evidence for other chronic diseases that rely on a combination of lifestyle changes and medication.

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# <span id="page-38-0"></span>**A Appendix: Additional Figures and Tables**



Figure A1: Out-of-pocket cost over the years

<span id="page-38-1"></span>*Source*: HCCI report, see [Health Care Cost Institute](#page-34-9) [\(2024\)](#page-34-9).





*Notes*: The figure reports the average post-period event study estimates and the 95 percent confidence intervals using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. The observation is at the household-quarter level. Source of the data is the NielsenIQ Panel.

<span id="page-39-0"></span>



<span id="page-39-1"></span>*Notes:* Own calculation on 2018–2022 KFF insurance count data at the state-year level. This histogram reports the share of individuals having an employer-sponsored insurance (a type of private insurance). The states are stacked around the year zero, i.e., the year in which they implemented the insulin out-of-pocket cost cap. Note that at *t* = 2, only CO, MN and NH.





*Notes*: The figure reports the event study estimates and the 95 percent confidence intervals using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. Source of the data is the NielsenIQ Panel. The observation is at the household-quarter level.

<span id="page-40-0"></span>

Figure A5: Nutrients - Heterogeneity

*Notes*: The figure reports the average post-period event study estimates and the 95 percent confidence intervals using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. The observation is at the household-quarter level. Source of the data is the NielsenIQ Panel.

<span id="page-41-0"></span>





*Notes*: The figure reports the average post-period event study estimates and the 95 percent confidence intervals using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. The observation is at the household-quarter level. Source of the data is the NielsenIQ Panel.





<span id="page-42-0"></span>*Notes*: The figure reports the average post-period event study estimates and the 95 percent confidence intervals using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. The observation is at the household-quarter level. Source of the data is the NielsenIQ Panel.





*Notes*: The figure reports the event study estimates and the 95 percent confidence bands using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. The outcome variables are unit prices. The observation is at the store-month level (drug stores only). Source of the data in the NielsenIQ retail-level scanner data.



<span id="page-43-0"></span>

<span id="page-43-1"></span>*Notes*: The figure reports the average post-period event study estimates and the 95 percent confidence intervals using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. The observation is at the household-quarter level. Source of the data is the NielsenIQ Panel.





*Notes*: The figure reports the event study estimates and the 95 percent confidence bands using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. Source of the data is the NielsenIQ Panel. Panel A restricts the sample to single households only, while Panel B restricts the sample to households both in the NCP and the Ailment Survey.

Figure A11: Fibers and Sugar - Single HHs Only

<span id="page-44-0"></span>

<span id="page-44-1"></span>*Notes*: The figure reports the event study estimates and the 95 percent confidence intervals using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. The outcome variables the grams purchased on the different nutrients by the household. The observation is at the household-quarter level. Source of the data is the NielsenIQ Panel. I replicate Panel B of Figure [3](#page-19-0) using households with only one member.





*Notes*: The figure reports the event study estimates and the 95 percent confidence intervals using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. The outcome variables the grams purchased on the different nutrients by the household. The observation is at the household-quarter level. Source of the data is the NielsenIQ Panel. I replicate Panel B of Figure [3](#page-19-0) using households with only households that responded to the Ailment Survey.



<span id="page-45-0"></span>Figure A13: Carbohydrates – Covid-19 and State Selection Robustness Checks

<span id="page-45-1"></span>*Notes*: The figure reports the average post-period (four quarters) event study estimates using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. The outcome variables are the grams of carbohydrates per person per quarter. The observation is at the household-quarter level. The source of the data is in the NielsenIQ Panel data. In Panel A, I exclude the states that implemented the policy in 2020 (i.e., Colorado, Minnesota, and New Hampshire). In Panel B, I exclude Connecticut given the different legislation and in Panel C I exclude Maryland, North Dakota and Nebraska.





*Notes*: The figure reports the average post-period (four quarters) event study estimates using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. The outcome variables are the grams of carbohydrates per person per quarter. The observation is at the household-quarter level. Source of the data is the NielsenIQ Panel. I exclude state without stay-at-home policies.



<span id="page-46-0"></span>

<span id="page-46-1"></span>*Notes*: The figure reports the average post-period (four quarters) event study estimates using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. The outcome variables are the grams of carbohydrates per person per quarter. The observation is at the household-quarter level. Source of the data is the NielsenIQ Panel. I exclude states that implemented the policy in 2020.

Figure A16: Fibers and Sugar - No Connecticut



<span id="page-46-2"></span>*Notes*: The figure reports the average post-period (four quarters) event study estimates using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. The outcome variables are the grams of carbohydrates per person per quarter. The observation is at the household-quarter level. The source of the data is in the NielsenIQ Panel data. I exclude Connecticut.

Figure A17: Fibers and Sugar - No Later States



*Notes*: The figure reports the average post-period (four quarters) event study estimates using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. The outcome variables are the grams of carbohydrates per person per quarter. The observation is at the household-quarter level. The source of the data is in the NielsenIQ Panel data. I exclude states that were later treated, i.e., Maryland, North Dakota and Nebraska.

<span id="page-47-0"></span>

Figure A18: Fibers and Sugar - [Sun and Abraham](#page-37-9) [\(2021\)](#page-37-9)

*Notes*: The figure reports the event study estimates and the 95 percent confidence intervals using the [Sun and Abraham](#page-37-9) [\(2021\)](#page-37-9) estimator. The outcome variables the grams purchased on the different nutrients by the household. The observation is at the household-quarter level. Source of the data is the NielsenIQ Panel.

Figure A19: Carbohydrates - Placebos

<span id="page-47-1"></span>

*Notes*: The figure reports the event study estimates and the 95 percent confidence bands using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. Source of the data in the NielsenIQ Panel. The figures report falsification tests. Panel A run the analysis on households with diabetes and Medicare. Panel B uses the data as in the baseline and changes the date in which states are treated, while Panel C uses the correct dates but changes the states that are treated.

### Figure A20: Fibers and Sugar - Placebos

<span id="page-47-2"></span>

*Notes*: The figure reports the event study estimates and the 95 percent confidence bands using the [Callaway and Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. Source of the data in the NielsenIQ Panel. The figures report falsification tests. Panel A run the analysis on households with diabetes and Medicare. Panel B uses the data as in the baseline and changes the date in which states are treated, while Panel C uses the correct dates but changes the states that are treated.

<span id="page-48-0"></span>

<b>State</b>		State Code Diabetes %	Legislation	Date Effective	Date Signed	Bill
Alabama	AL	12.9	\$100	October 1, 2021	April 13, 2021	HB249
Colorado	CO	7.1	\$100	January 1, 2020	May 22, 2019	HB19-126
Connecticut	CT	8.2	\$25	January 1, 2022	July 1, 2020	HB6003
Delaware	DE	10.5	\$100	January 1, 2021	July 16, 2020	HB263
Delaware	DE	10.5	\$35	January 1, 2023	October 26, 2022	HB316
Illinois	$\rm IL$	9.3	\$100	January 1, 2021	January 24, 2020	SB 667
Kentucky	KY	11.4	\$30	January 1, 2022	March 22, 2021	HB95
Louisiana	LA	12.7	\$75	August 1, 2022	June 18, 2022	HB677
Maine	ME	8.3	\$35	January 1, 2021	March 31, 2020	LD 2096
Maryland	$\rm MD$	9.1	\$30	January 1, 2023	May 16, 2022	HB1397
Minnesota	MN	7.8	$$50 (90-day supply)$	July 1, 2020	April 15, 2020	H.F. No. 3100
Montana	MT	7.8	\$35	January 1, 2022		HB0222
Nebraska	NE	8.9	\$35	January 1, 2024	September 1, 2023	
New Hampshire	$\rm{NH}$	$7.5\,$	\$30	September 14, 2020	July 16, 2020	<b>HB1280</b>
New Jersey	NJ	8.6	\$30	January 1, 2023	June 29, 2022	S-1614
New Mexico	NM	11.0	\$25	January 1, 2021	March 4, 2020	HB292
New York	NY	9.1	\$100	January 1, 2021	April 3, 2020	SB7506-B
North Dakota	ND	9.3	\$25	July 1, 2023	April 10, 2022	SB 2140
Oklahoma	OK	11.9	\$30	November 1, 2021	April 20, 2021	HB1019
Oregon	<b>OR</b>	8.4	\$75	January 1, 2022	March 31, 2021	
Rhode Island	$\rm RI$	9.0	\$40	January 1, 2022	July 7, 2021	
<b>Texas</b>	TX	12.1	\$25	September 1, 2021	June 14, 2022	SB 827
Utah	UT	8.5	\$30	January 1, 2021	March 30, 2020	
Vermont	<b>VT</b>	6.7	\$100	January 1, 2022	October 2, 2020	HB969
Virginia	VA	9.8	\$50	January 1, 2021	April 8, 2020	<b>HB66</b>
Washington	<b>WA</b>	7.9	\$100	January 1, 2021	March 31, 2020	
Washington	<b>WA</b>	7.9	\$35	January 1, 2023	March 4, 2022	
Washington D.C.	DC	8.3	\$30	January 1, 2021	March 31, 2020	
West Virginia	WV	13.1	\$100	July 1, 2021	March 6, 2020	

Table A1: State-Level out-of-pocket cost Legislations

*Notes*: Column 3 report diabetes state-level prevalence percentages. Source is the KFF and the Behavioral Risk Factor Surveillance System (BRFS). Columns 4-7 report details on the state-level out-of-pocket cost legislation. In particular, column 4 reports the cap on the out-of-pocket cost for insulin, column 5 when such cap became effective and column 6 when the bill was signed. Finally, column 7 reports the bill passing the out-of-pocket cost legislation. Columns 4-7 are based on own data collection from each state House Bills.

<span id="page-49-0"></span>

Food Category	"Good" "Bad"		Food Category	"Good"	"Bad"		
Panel A: Unhealthier Food Categories							
Ice Cream	$\overline{0}$	17	Potato Chips	1	16		
Flavored Syrup	$\overline{0}$	17	Jam	$\mathbf{1}$	16		
Cake Mix	$\theta$	17	Salad Dressing	1	15		
Cookies	$\Omega$	17	Pasta Dinner	1	15		
Soda	$\overline{0}$	17	<b>Snack Crackers</b>	1	14		
Frozen Biscuits	$\overline{0}$	17	Margarine	1	12		
Frozen Pizza	$\boldsymbol{0}$	17	<b>Bread</b>	$\mathbf{1}$	12		
Cookie mix	$\theta$	17	Juice	$\overline{2}$	13		
Slice-n-Bake Cookies	$\overline{0}$	17	Flour	$\boldsymbol{2}$	8		
Chocolate Chips	$\overline{0}$	17	Regular Milk	3	11		
Sugar	$\overline{0}$	17	Potatoes	3	9		
Mayonnaise	$\overline{0}$	16	Applesauce	3	8		
<b>Butter</b>	$\theta$	14	Pasta	4	9		
Spam	$\theta$	14	Rice	4	9		
Creamer	$\boldsymbol{0}$	12	Pretzels	4	9		
Panel B: Healthier Food Categories							
Pickles	4	3	Lite Dressing	4	3		
Cold Cereal	7	4	Olives	7	4		
Canned Vegetables	8	3	Ground Beef	9	6		
Canned Beans	9	5	Soup	9	5		
Frozen Fruit	9	5	Natural Cheese	10	5		
<b>Breakfast Bars</b>	10	$\overline{4}$	Salsa	10	3		
Olive Oil	11	$\theta$	Peanut Butter	12	3		
Dried Fruit	12	3	Tuna	12	1		
Cottage cheese	13	$\overline{2}$	Eggs	13	1		
Frozen Vegetables	14	1	Yogurt	14	$\overline{0}$		
Shrimp	15	1	Hot Cereal	15	$\overline{0}$		
Fresh Fruit	15	$\theta$	Chicken	16	0		
Fish	17	$\theta$	<b>Nuts</b>	17	0		
Low Fat Milk	17	$\theta$	Dried Beans	17	0		
Vegetables	17	$\theta$					

Table A2: Food Categories and Their Healthiness

*Notes*: Source of the data: [Oster](#page-35-4) [\(2015\)](#page-35-4) and [Hut and Oster](#page-34-1) [\(2022\)](#page-34-1). For each food category, the number of doctors who rated the product as a good or bad source of calories for diabetic patients is reported. For readability, Panel A reports unhealthier foods, i.e., the majority of doctors defined the food as a bad source of calories. For Panel B, healthier foods are reported. Here, the major of doctor rated the product as a "good source of calories".



<span id="page-50-0"></span>

<span id="page-50-1"></span>*Notes*: Own calculations on NielsenIQ Panel Data. Observation is at the household (HH) level using information from the first year in which the HH enters the panel. *HH with Diab. & Ins.* are HH with diabetes and private insurance (both declared and predicted).







<span id="page-51-1"></span>

*t* statistics in parentheses

<sup>∗</sup> *p <* 0*.*10, ∗∗ *p <* 0*.*05

*Notes*: N = 55,534. The table reports the event study estimates and the standard errors intervals using the [Callaway and](#page-31-1) [Sant'Anna](#page-31-1) [\(2021\)](#page-31-1) estimator. All specifications have household and quarter fixed effects. *q* − 1 is the reference period. The outcome variables are in grams colums 1–6, and columsn 9–10 in milligrams (1) Carbohydrates, (2) Fibers, (3) Sugar, (4) Protein, (5) Fat, (6) Saturated Fats, (7) Cholesterol, (8) Sodium, and (9) Calories. The observation is at the store-month level. Source of the data is the NielsenIQ Panel.

# <span id="page-51-0"></span>**B Appendix: Diabetes and Insurance Status Prediction**

In a first step, I impute diabetes status by using past survey responses in the survey, as households do not participate every year. Given that diabetes is a chronic disease, this is a reasonable assumption. In a second step, I predict the diabetes diagnosis for the individuals who do not reply to the Ailment Survey using information available for all NCP panelists. I explore several methods for the prediction, i.e., logit, probit, and random forest, accounting for the panel data structure with either random effects or time fixed effects. In addition, I also consider a simple rule based on observed diabetes-related purchases. To verify the accuracy of these predictions, I estimate the model on 80% of the sample and predict the diabetes status for the remaining 20% of the sample. The sample is composed only by observations that appear both in the NCP and in the Ailment Survey. For the prediction, I use demographic information—such as age, education, and race—and diabetes device purchases. The logit, probit, and random forest models perform well in correctly determining true positives and true negatives. However, these methods fail to capture a significant number of true positives and, thus, to significantly increase the sample size. For example, a random-effect logit model would increase the number of unique households with diabetes by  $4.4\%$ .<sup>[66](#page-52-1)</sup>

Instead, using a simple rule, I identify the status of 1,970 additional observations, corresponding to around 1,261 unique households, leading to a 13.1% increase in unique households observed. This rule considers three aspects of purchasing insulin syringes and testing products. I employ (i) the annual amount in USD spent on diabetic products, (ii) the number of trips made to purchase diabetic products each year, and (iii) the number of packages of diabetic products purchased. I calculate the quartiles for these three variables using only positive values. I do this for insulin and testing products separately, using six different variables in total. From the quartile calculation, values equal to zero are excluded. Hence, if the variable equals zero, I assign a quartile value of zero. If at least one of these variables is in the third or fourth quartile, I categorize that household as having diabetes. I report the results of the rule prediction in Table [B1.](#page-52-0) I show that 67% of households with diabetes are correctly identified.

Table B1: Diabetes Status Prediction

<span id="page-52-0"></span>

		Diabetes		
		No.	Yes	Total
Diabetes Prediction	No	110,314 23,041		133,355
	${\rm Yes}$	1,564	3,169	4,733
		111,878 26,210		138,088

*Notes*: This table reports the confusion matrix for the diabetes status prediction rule I perform. Observation is at the householyear level. The tables has two rows—indicating whether the prediction rule identifies the household as having diabetes—and two columns—indicating whether the household actually has diabetes. It reports the number of true negative (top left), false negatives (top right), false positives (bottom left), and true positives (bottom right). The last columns and rows report the total number of observations per group.

Similarly, I predict the insurance status for non-respondents. I employ a logit with random effects using the following information: the head of household age (a categorical variable with four different levels: below 40, between 40 and 60, between 60 and 65, between 65 and 70, and above 70), household size, household income, education in years, hours worked per week, a binary indicator equal to one for married couples, a binary indicator equal to one for being white, the type of residence (e.g., multi-family house or trailer), an indicator if the household is below the poverty

<span id="page-52-1"></span> $\frac{66}{\text{The main limiting factor is that I have so-called imbalanced classes since I predict the diabetes status, which}$ affects only 12% of the U.S. population.

<span id="page-53-0"></span>line, and an indicator for the presence of children below 18. Before predicting the out-of-sample (i.e., for the non-respondents) of insurance status, I estimate the model on 80% of the Ailment Survey sample—which I randomly select—and predict the insurance status out-of-sample on the remaining 20%. The prediction results, reported in Table [B2](#page-53-0) show that 85% of households with private insurance are correctly identified.

		Insurance		
		No	Yes	Total
	No		$3,848$ 11,141 1,244 7,294	14,989
<b>Insurance Prediction</b>	Yes			8,538
			$5,092$ $18,435$   $23,527$	

Table B2: Private Insurance Prediction

*Notes*: This table reports the confusion matrix for the insurance status prediction I perform. I estimate a fixed effect logit on 80% of the sample and test the prediction on the remaining 20%, which is reported here. The tables has main two rows indicating whether the prediction rule identifies the household as having private insurance—and two main columns—indicating whether the household actually has private insurance. It reports the number of true negative (top left), false negatives (top right), false positives (bottom left), and true positives (bottom right). The last columns and rows report the total number of observations per group.

Finally, I show that respondents and non-respondents are comparable. By construction, I can verify the validity of the prediction only for the Ailment Survey respondents. However, given that I predict the diabetes and insurance status of non-respondents, one might be concerned that the prediction for non-respondents might yield different results. As I cannot verify whether this is the case, I show that individuals participating in the Ailment Survey are similar to those only in the NCP by looking at the standardized difference between the two groups for the variables used for the prediction.

A standardized difference is defined as  $\frac{\mu_a - \mu_b}{\sigma}$ , where  $\mu_a$  is the average for group *a*,  $\mu_b$  for group *b* and  $\sigma$  is the common standard deviation. Standardized differences have the advantage of not being affected by different sample sizes across groups. For interpretation, a standardized difference equal to 0.5 indicates that the mean difference is half the standard deviation. In the context of covariate balance among two groups, while there is no consensus on the threshold, 0.25 is usually considered a small difference [\(Imbens and Rubin,](#page-34-12) [2015\)](#page-34-12). I report the standardized differences for the variables used for the diabetes and insurance prediction in Panel A and B of Table [B3,](#page-54-0) respectively. The two groups seem comparable as most standardized differences are well below 0.25 (in absolute terms). While three differences are above this value, they are only marginally so and they are below 0.5, which is considered a medium difference. To further mitigate any related concerns, in Section [5.5,](#page-28-0) I check that the results are robust to the exclusion of the predicted observations.

<span id="page-54-0"></span>

	NCP Only		NCP & Ailment Survey				
	Mean	S.D.	Mean	S.D.	St. Diff.		
Panel A: Variables Used for Prediction of Diabetes							
Different products - insulin syringes	0.09	0.79	0.15	0.99	$-0.060$		
Total spent - insulin syringes	3.03	43.61	6.29	62.95	$-0.059$		
Quantity - insulin syringes	0.12	1.16	0.20	1.46	$-0.060$		
Different products - testing	0.02	0.36	0.04	0.62	$-0.029$		
Total spent - testing	0.64	12.61	1.37	27.93	$-0.032$		
Quantity - testing	0.03	0.57	0.05	1.00	$-0.026$		
Panel B: Variables Used for Prediction of Insurance Status							
HH Heads Age	54.87	13.10	58.61	13.31	$-0.283$		
<b>HH</b> Size	2.54	1.35	2.17	1.18	0.290		
HH Income	59833.55	28,788.63	55435.14	29,108.44	0.152		
HH Heads Education (years)	14.50	2.19	14.56	2.20	$-0.029$		
Employment Head	4.56	2.89	5.36	3.18	$-0.264$		
Married	0.65		0.60	$\ddot{\phantom{a}}$	0.120		
White	0.76	$\ddot{\phantom{0}}$	0.81	$\bullet$	$-0.134$		
Living in Trailer	0.04	$\ddot{\phantom{a}}$	0.04	$\ddot{\phantom{0}}$	$-0.031$		
Below Poverty Line	0.09	$\overline{a}$	0.10	$\ddot{\phantom{a}}$	$-0.048$		
Presence of Children <18 yrs	0.23		0.14		0.247		
Observations	116,118		120,487				
Unique HHs	51,409		53,596				

Table B3: *Nielsen Consumer Panel (NCP)* vs. *Ailment Survey*

*Notes*: Own calculations on NielsenIQ Panel Data. Observation is at the household-year level. "NCP Only" refers to households found only in the NielsenIQ Consumer Panel, while "NCP & Ailment Survey" includes households in both the NCP and the Ailment Survey. For all variables used to predict diabetes (Panel A) and insurance status (Panel B), I report the mean, median, and standardized difference (Cohen's d) between the two groups. Differences below 0.25 are considered small [\(Imbens and](#page-34-12) [Rubin,](#page-34-12) [2015\)](#page-34-12).